Sarah Fowler, Amie Bräutigam, Nicola Okes and Glenn Sant

## Conservation, Fisheries, Trade and Management Status of CITES-Listed Sharks



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Conservation

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Sarah Fowler<br>Amie Bräutigam<br>Nicola Okes<br>Glenn Sant



Federal Agency
for Nature
Conservation

## Cover picture: Silky Shark Carcharhinus falciformis (Jeremy Stafford-Deitsch)

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## Preface

The impact of fisheries supplying international trade has increased concerns about the conservation of these species of sharks and rays for over two decades. Meanwhile, 14 species of pelagic sharks and 27 rays are listed in the Convention of International Trade in Endangered Species of Wild Fauna and Flora (CITES) Appendix II. Many of them are still recorded in fisheries and trade, including species prohibited in the pelagic fisheries and regulated by tuna Regional Fisheries Management Organizations (tRFMOs). The Federal Agency for Nature Conservation of Germany (BfN) has supported many of the CITES shark listings and has contributed to their implementation by capacity building measures and relevant workshops, such as the development of guidelines for making non-detriment findings (NDFs) for sharks.

FAO Members and CITES Parties regularly urge closer engagement and coordination between bodies of environment and fisheries, in order to improve the status of sharks, while recognising shared common objectives for the recovery of depleted stocks, and achieving sustainable fisheries and trade. The BfN has commissioned the present report, summarising the conservation, trade, and management status of sharks and rays, and outlining the activities of Regional Fisheries Bodies (RFBs - advisory and management) for the conservation and management of pelagic species. The report addresses both conservationists and fisheries authorities informing about the conservation status as well as existing conservation measures for all CITES listed shark and ray species.

The conservation status of many CITES Appendix II-listed sharks is still deteriorating, including species that are major sources of shark fins in international trade, while the listed shark-like rays from shallow coastal habitats are among the world's most threatened cartilaginous fishes. There are slight signs of recovery for only a few shark species, listed nearly 20 years ago. The report shows that fishing affects every CITES-listed shark species. It however also addresses the potential for sustainable use and trade under conservation measures by CITES and relevant Regional fishery bodies (RFBs) on a species-specific basis.

Prof. Dr. Beate Jessel
President of the Federal Agency for Nature Conservation

## 1 Introduction

This status report was commissioned by the German Federal Agency of Nature Conservation on behalf of the German Federal Ministry for the Environment, Nature Conservation and Nuclear Safety. It reviews the threats to shark ${ }^{1}$ species, their conservation, trade and management status, and the contributions of Regional Fishery Bodies (RFBs) to the implementation of the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) for sharks listed in the CITES Appendices. This stock-taking exercise provides a basis for analyzing the potential to further harmonize the efforts of CITES and RFBs (including the Regional Fisheries Management Organizations - RFMOs) in delivering their common objectives for the protection and sustainable management of sharks, including recovery of depleted stocks, legal and sustainable fisheries and trade.

Related project activities, not reported here, include a survey of the views of environment and fisheries experts and practitioners from CITES Parties, RFBs and other non-governmental sectors on options for improving collaboration between their respective agencies.

Webinars convened by BfN and BMU will discuss project findings and consider practical opportunities to advance joint work and tap into synergies between the shark conservation and management programmes and mandates of government wildlife and fisheries agencies, RFBs and CITES.

The aim is to identify cooperative strategies that can deliver more effectively the conservation and management of sharks, including their legal and sustainable use when appropriate, and to reduce the future need for strict protection measures. Depending upon the outcomes of the above activities, the BMU is considering convening a high-level conference of policy-makers to discuss steps towards implementation.

[^0]
## 2 Background

Fourteen species of pelagic sharks, 11 pelagic rays and 16 coastal rays have been listed in CITES Appendix II since 2002 (Table 1). Many of these species were historically targeted by fisheries, all are or have been a secondary catch or bycatch, and some of those listed by CITES in 2013, 2016 and 2019 are still fished and traded in significant volumes. (The Appendix I-listed sawfishes, Pristidae, which may not be traded commercially, and Appendix III-listed freshwater stingrays, Potamotrygonidae, are not considered in this document.)

FAO Members and CITES Parties ${ }^{2}$ have for many years, at their respective meetings, urged closer engagement and coordination between national environment and fisheries departments in order to improve the conservation and management of sharks. The important role of Regional Fishery Bodies (RFBs), including both the advisory RFBs and the Regional Fisheries Management Organizations (RFMOs), has also been recognised, most recently in the updated Resolution Conf.12.6 (Rev. CoP18) (Annex 7). Indeed, several tuna Regional Fishery Management Organisations (tRFMOs) had already prohibited the retention of some threatened pelagic shark species before they were listed in Appendix II of CITES.

Since the listing of several shark species in CITES Appendix II at CoP16 in 2013, an unprecedented number of projects and activities have been delivered to assist Parties with the implementation of these listings. These capacity-building activities have been undertaken with funding from the European Union, the support of many other Parties and stakeholders, and in close collaboration between the CITES and FAO Secretariats.

The CITES and FAO Secretariats cooperate under a joint MOU (2006) and a subsequent agreement for activities to support Parties in the implementation of marine species listings. They convened regional workshops in West Africa, Asia and Africa during 2014 to review CITES implementation issues and formulate recommendations and priorities for improving the capacities of CITES Management Authorities and their fisheries counterparts to fulfil their CITES obligations for these species. While outcomes varied, there was much congruence between the issues identified and recommendations formulated; many were incorporated in the Decisions adopted by CITES CoP17 and the design of a second phase of EU-funded capacity building (2017-2020). They identified the need for strengthened regional and international collaborations; stronger conservation and management measures; improved national legislation and enforcement (monitoring, control and surveillance); and better data collection, harmonisation and exchange mechanisms (Anonymous 2014 a, b, c). A further workshop was held in March 2017, attended by staff from the Secretariats of CITES, FAO and several RFBs, to discuss lessons learned during the implementation of these activities, future opportunities for cooperation, and priorities for capacity-building. In many cases, implementing these recommendations necessitates the adoption of long-term initiatives; progress towards these goals requires several small steps. While some good headway has been made, many of these steps may require political and/or financial support, and further capacity-building.

Despite these efforts, however, there has not been a global evaluation of individual RFB activities directed at improving the conservation and management status of the shark species listed in Appendix II (or for unlisted species). Neither has there been an assessment of the overall contribution of the CITES listings to improving the conservation and management of

[^1]pelagic shark species. This report lists relevant RFMO Conservation and Management Measures (CMMs), as a first step towards the former, but has not identified sufficient data to evaluate the latter, particularly for shark species listed within the past decade.

## 3 The conservation status of major commercial shark species

### 3.1 IUCN Red List assessments

A decade ago, the IUCN Shark Specialist Group completed the first global Red List assessment of the relative risk of extinction faced by all chondrichthyans (sharks, rays and chimaeras). One-quarter of all species were found to be threatened ${ }^{3}$ due to overfishing (targeted and incidental). Large-bodied, shallow-water species were at greatest risk, with over $50 \%$ of coastal, continental shelf, and pelagic species over 100 cm long threatened. The analysis concluded that improved management of fisheries and trade is urgently needed to avoid extinctions and promote population recovery (Dulvy et al. 2014).

Ten years later, a global reassessment programme is almost complete, with fewer than $20 \%$ of IUCN Red List assessments not yet updated in January 2021. About 27\% of chondrichthyans assessed are threatened (Figure 1, source www.iucnredlist.org). Interim results confirm that large-bodied, shallow-water species still face the greatest threats, and that an even higher proportion of large-bodied coastal, continental shelf and pelagic species than was recognised in the 2000s have a heightened risk of extinction. A few Red List changes are 'non-genuine', due to more data on historical risks and population status having become available, but most up-listings into a more threatened Red List category reflect a genuine deterioration in status. Such deterioration is particularly pronounced in the oceanic pelagic sharks and rays listed in CITES Appendix II, most of which are a bycatch or target of fisheries managed by the tuna Regional Fisheries Management Organizations (tRFMOs), and Appendix II large coastal rays.


Figure 1. IUCN Red List assessments for all 1,186 chondrichthyan species (left), and 46 species listed in CITES Appendix II (right). Source: www.iucnredlist.org January 2021.

[^2]When first analysed, $50 \%$ of oceanic pelagic species were found to be threatened (Dulvy et al. 2008; Camhi et al. 2009). The status of 27 sharks and four rays has now been reassessed, and Red List assessments back-cast to 1970 to examine the 50 -year population trends of 18 data-rich species (Pacoureau et al. 2021). The new analyses concluded that the global abundance of oceanic sharks and rays had declined by $71 \%$ from 1970 to 2018, at a steady rate averaging $18.2 \%$ per decade. In 1980, two-thirds of oceanic shark species were Least Concern and nine species were threatened. Now, over three-quarters are threatened. This decline is attributed to an 18 -fold increase in relative fishing pressure while catch rates tripled. It does not take into account declines driven by fisheries before 1970, or underestimates of unreported catches and discard mortality.

Figure 2 presents trends in extinction risk since 1980 for the 31 species of oceanic sharks and rays developed by Pacoureau et al. (2021). Twenty-two of the 23 threatened oceanic species are listed in CITES Appendix II. The patterns of declines differ between oceans and relative shark body size classes. Pelagic sharks in the Atlantic were the first to be heavily exploited, from the early 1900s. Their abundances continued to decline steadily from 1970 and began to stabilize at low levels after 2000. North Pacific Ocean pelagic sharks were also fished in the early 1900s. Their abundances fell steeply from 1970 to 1990, then decreased at a slower rate thereafter. In the Indian Ocean, there has been a steep decline since 1970 of about $85 \%$ (range $76-92 \%$ ). Abundance of the largest-bodied species fell most steeply before the 1980s, medium-sized species declined next, and finally the relatively small-bodied species. Tropical sharks also declined more steeply than temperate species (despite the more resilient life histories of the former).


CR, Critically Endangered; EN, Endangered; VU, Vulnerable; NT, Near Threatened; LC, Least Concern.
Figure 2. Change in the Red List status of oceanic sharks and rays, 1980-2018, and dates Appendix II listings entered into force. Adapted from Fig. 3b in Pacoureau et al. 2021.

The basking shark Cetorhinus maximus (assessed as Vulnerable when listed in CITES Appendix II in 2002) is an example of a non-genuine change in status. New analyses indicate that populations experienced greater declines over the past 100 years (the three-generation
period) than originally believed; it should have been classified as Endangered when originally assessed. Recent reports of some depleted stocks stabilising, and a possible recovery in the Northeast Atlantic following cessation of target fishing, are too recent to influence the overall global assessment for this very long-lived species. However, a combination of 15 years of international trade regulation discouraging unsustainable fisheries, protected status in many EEZs and some zero quotas will be aiding recovery. Although the great white shark Carcharodon carcharias and porbeagle Lamna nasus are still assessed as Vulnerable, some stocks of these species are also showing signs of recovery. However, stocks of the world's most heavily protected oceanic whitetip shark, Carcharhinus longimanus, which had been prohibited in all tRFMO fisheries before Appendix II came into effect in 2014, have nonetheless continued to decline. It is unclear to what extent this is affected by lower catch reports following adoption of the non-retention measures.

Among the coastal and shelf species at highest risk of extinction, two species of sawfishes (family Pristidae) are Endangered and three Critically Endangered; all five species are listed in CITES Appendix I. The giant guitarfishes (six species in family Glaucostegidae, all Critically Endangered) and wedgefishes (nine out of ten species in family Rhinidae are Critically Endangered) face an even higher risk of extinction (Kyne et al. 2020); in 2019, these two families were listed in CITES Appendix II. These coastal and shelf species are not captured in the pelagic fisheries managed by the tRFMOs. Of the other RFMOs, only the General Fisheries Commission for the Mediterranean (GFCM) has adopted management measures for some of these taxa.

Table 1. Conservation status of sharks and rays listed in the Appendices to CITES and the Convention on Migratory Species (CMS).

| Common name | Species | Habitat | CITES | Effective | Red List | Year | CMS | Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Pelagic thresher shark | Alopias pelagicus | pelagic | II | 2017 | EN | 2019 | II | 2014 |
| Bigeye thresher shark | Alopias superciliosus | pelagic | II | 2017 | vu | 2019 | 11 | 2014 |
| Common thresher | Alopias vulpinus | pelagic | II | 2017 | vu | 2019 | II | 2014 |
| Silky shark | Carcharhinus falciformis | pelagic | II | 2017 | vu | 2017 | II | 2014 |
| Oceanic whitetip shark | Carcharhinus longimanus | pelagic | II | 2014 | CR | 2019 | 1 | 2020 |
| Basking shark | Cetorhinus maximus | pelagic | II | 2003 | EN | 2019 | I, II | 2005 |
| White shark | Carcharodon carcharias | pelagic | II | 2005 | vu | 2019 | II | 2002 |
| Shorttin mako shark | Isurus oxyrinchus | pelagic | II | 2019 | EN | 2019 | II | 2008 |
| Longtin mako shark | Isurus paucus | pelagic | II | 2019 | EN | 2019 | II | 2008 |
| Porbeagle shark | Lamna nasus | pelagic | II | 2014 | vu | 2019 | II | 2008 |
| Whale shark | Rhincodon typus | pelagic | II | 2003 | EN | 2016 | I, II | $\begin{aligned} & 1999- \\ & 2018 \end{aligned}$ |
| Scalloped Hammerhead | Sphyrna lewini | pelagic/ coastal | II | 2014 | CR | 2019 | II | 2014 |
| Great hammerhead | Sphyrna mokarran | pelagic/ coastal | II | 2014 | CR | 2019 | II | 2014 |
| Smooth hammerhead | Sphyrna zygaena | pelagic/ coastal | II | 2014 | VU | 2019 | I | 2020 |
| Manta rays | Mobula (Manta), 2 spp. | pelagic/ coastal | II | 2014 | VU, EN | $\begin{gathered} 2018 \& \\ 2020 \end{gathered}$ | I, II | 2014 |
| Mobulid/devil rays | Mobula, 9 spp. | pelagic/ coastal | II | 2017 | $2 \mathrm{VU}, 7 \mathrm{EN}$ | $\begin{gathered} 2019 \& \\ 2020 \end{gathered}$ | I, II | 2014 |
| Sawfishes | Pristidae, 5 sp. | coastal | 1 | 2007 | $2 \mathrm{EN}, 3 \mathrm{CR}$ | 2013 | I, II | 2014 |
| Giant guitarfishes | Glaucostegidae, 6 spp. | coastal | II | 2019 | All CR | 2019 |  |  |
| Wedgefishes | Rhinidae, 10 spp. | coastal | 11 | 2019 | $9 \mathrm{CR}, 1 \mathrm{NT}$ | 2019 | $11 * *$ | 2017 |

Key to IUCN Red List assessments. CR: Critically Endangered; EN: Endangered; VU: Vulnerable; NT: Near Threatened. Most species listed in the CMS Appendices are included in the Annex to the CMS Migratory Sharks Memorandum of Understanding. ** One Wedgefish species (Rhynchobatus australiae) is listed in Appendix II of CMS.

### 3.2 Other sources of information on status

Stock status is also evaluated regularly by national fisheries departments or Regional Fishery Bodies (RFBs) for the relatively small number of species that are important in fisheries or are a significant bycatch (incidental catch). These assessments take the form of quantitative fisheries stock assessments, or Environmental Risk Assessments (ERAs), which often integrate biological vulnerability and exposure to fisheries to provide a relative ranking of risk to each species. Where adequate data are available, stock assessments can provide estimates of original (virgin) and current population size (sometimes including estimates of the number of mature females present), and future trajectories under different fishing scenarios (see example in Figure 3). They form the basis for the scientific advice prepared by RFBs for their members and are discussed when considering management options, which may range from quotas to gear restrictions and complete prohibitions. However, as Figure 3 demonstrates, many stock assessments are highly uncertain, particularly in the early years when data availability is poor. This makes it important for regular reviews to take place.

When available, shark and ray stock assessments and ERAs are integrated into the IUCN Red List assessment process. Indeed, Pacoureau et al. (2021) used 57 time-series datasets for 18 species, including stock assessments, in their analysis. However, limited resources for Red Listing and over 1,000 species requiring assessment every decade means that fisheries assessments are reviewed more regularly than Red List Assessments for the same species. Furthermore, Red List assessments are primarily global in nature, with regional assessments often given a lower priority; it is not possible to update them annually or biennially. The added value of the Red List assessment process is derived from its global coverage of the entire taxonomic group, and the ability to develop Red List indices that can be used to illustrate changes in status over time.


## Key:

Coloured lines represent Total Allowable Catches from zero (red, upper) to $4,000 \mathrm{mt}$ (blue, lower), in 100 mt increments.
$B=$ Biomass .
Bmsy = Biomass that can produce maximum sustainable yield.

Points above the central horizontal line indicate that the spawning stock is in good status (B/Bmsy $\geq 1$ ).

Figure 3. Past spawning biomass trend and future projections for North Atlantic Shortfin mako shark (Isurus oxyrinchus) from four modelled scenarios. (From ICCAT SCRS 2019.)

## 4 Threats to chondrichthyan fishes (sharks, rays and chimaeras)

The IUCN Red List website lists the known threats to every chondrichthyan species assessed ( 1,186 in January 2021). These data are summarised in the following pages. Table 2 shows the numbers and percentages of species affected by each major category of threat for marine $(1,168)$ and freshwater species ( 26 obligate freshwater species and 14 species that can move from the sea, through estuaries, into rivers and lakes). Overall, fishing poses the most widespread and serious threat to the chondrichthyans, affecting 1,063 species ( $89.6 \%$ ), while only 148 species are recorded also to be affected by one or more other forms of threat. Inshore and freshwater species are at greatest risk from multiple threats. Regarding the 316 CR, EN or VU species: all are threatened by fishing, but an additional 133 pressures are reported for these taxa, with (inter alia) 55 threatened species also affected by urban, commercial or tourism developments, 22 by pollution, and 19 by aquaculture. Conversely,

148 species are not recorded as being affected by any fishing activity, but experience other impacts. Only for 86 of the 517 Least Concern species have no threats been recorded so far.

Table 2. Threats to the chondrichthyan fishes. (From www.iucnredlist.org, January 2021)

| Broad categories of threat | Marine species ( $\mathrm{N}=1,068$ ) |  | Species in freshwater ( $\mathrm{N}=40$ ) |  | All species ( $\mathrm{N}=1,186$ ) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | N | \% | N | \% | N | \% |
| Biological resource use | 1,045 | 90.2\% | 34 | 85.0\% | 1,066 | 89.9\% |
| Fishing \& harvesting aquatic resources |  |  |  |  | 1,063 | 89.6\% |
| Logging \& wood harvesting |  |  |  |  | 8 | 0.7\% |
| Residential \& commercial development | 70 | 6.0\% | 19 | 47.5\% | 82 | 6.9\% |
| Pollution | 34 | 2.9\% | 16 | 40.0\% | 43 | 3.6\% |
| Natural system modifications (dams) | 18 | 1.6\% | 16 | 40.0\% | 29 | 2.4\% |
| Climate change (mainly habitat alteration) | 24 | 2.1\% | 4 | 10.0\% | 25 | 2.1\% |
| Aquaculture (primarily) \& agriculture | 20 | 1.7\% | 3 | 7.5\% | 23 | 1.9\% |
| Mining; oil and gas extraction | 19 | 1.6\% | 5 | 12.5\% | 22 | 1.9\% |
| Human disturbance (recreational activities) | 17 | 1.5\% | 0 | 0.0\% | 17 | 1.4\% |
| Transport \& service corridors | 3 | 0.3\% | 1 | 2.5\% | 3 | 0.3\% |
| Invasive \& other problem species, disease | 3 | 0.3\% | 0 | 0.0\% | 3 | 0.3\% |
| No threats reported | 86 | 7.4\% | 0 | 0.0\% | 86 | 7.3\% |



Figure 4. Major threats to chondrichthyan fishes. (www.iucnredlist.org, January 2021)

The IUCN Red List further divides fishing into the sub-categories listed in Table 3. Many species, particularly in coastal areas, are affected by several types of fishery - for example, a single species may be a target of some fisheries but bycaught in others, and also captured in both large and small-scale fisheries. This is why totals in the right-hand column exceed 100\%.

Table 3. Threats to all chondrichthyan fishes from different scales of fishery (Source: www.iucnredlist.org, January 2021)

| Threat | Number of all species <br> affected | Percentage of 1,186 species <br> affected |
| :--- | :--- | :--- |
| Unintentional effects: | 1045 | $88 \%$ |
| Industria//large-scale fisheries bycatch | 985 | $83 \%$ |
| Bycatch, subsistence/ small scale fisheries | 621 | $52 \%$ |
| Intentional use: | 314 | $26 \%$ |
| Target subsistence/small scale fisheries | 262 | $22 \%$ |
| Target Industrial/large-scale fisheries | 192 | $16 \%$ |
| Persecution/ control | 21 | $2 \%$ |
| Not threatened by fishing | 87 | $7 \%$ |

All of the 21 species that are the subject of "persecution or control" are also taken, generally in much larger numbers, in target and/or bycatch fisheries. They include species caught in the beach protection programmes that target large predatory sharks, including great white shark, or which are killed because they damage fishing gears (e.g. sawfishes and basking sharks), or are a nuisance if they depredate fishers' catches.

Table 4 focuses solely upon the threats to the pelagic sharks and rays listed in CITES Appendix II. All are threatened by excessive fisheries mortality, but a much larger percentage of Appendix II species than of all species combined is taken in target fisheries (including as a valuable secondary retained catch of fisheries that primarily target other species). However, species are listed in Appendix II precisely because they have been seriously depleted by the fisheries that are the source of the valuable products that enter international trade.

Table 4. Threats to Appendix II pelagic sharks \& rays from different scales of fishery. (Source: www.iucnredlist.org, January 2021)

| Threat | Number of Appendix II <br> species affected | Percentage of species <br> affected |
| :--- | ---: | ---: |
| Unintentional effects: |  |  |
| Industrial/large-scale fisheries bycatch | 25 | $100 \%$ |
| Subsistence/small scale fisheries bycatch | 25 | $100 \%$ |
| Intentional use: | 24 | $96 \%$ |
| Target subsistence/small scale fisheries | 23 | $92 \%$ |
| Target Industrial/large-scale fisheries | 1 | $4 \%$ |
| Persecution/control |  |  |

Figure 5 illustrates the data in Tables 3 and 4. Over 90\% of CITES-listed shark and ray species are recorded in the Red List as being targeted by at least some fisheries, versus only $22 \%$ of all chondrichthyans, whereas $100 \%$ of CITES Appendix II species and over $50 \%$ of all species are taken unintentionally, as bycatch. Small scale and subsistence fisheries target and retain bycatch of a significantly larger number of all species than do large-scale/industrial fisheries, although the difference for those listed in CITES Appendix II is small. Many sharks and rays bycaught in industrial fisheries may be discarded, and some of these could survive. Subsistence/small-scale fisheries, which operate in more biodiverse coastal areas, not only target a slightly larger number of species than industrial fisheries, but also retain a larger proportion of their bycatch (in such cases, bycatch is actually a secondary non-target catch).


Figure 5. Proportions of CITES-listed and unlisted chondrichthyan fishes affected by fishing. (Source: www.iucnredlist.org, December 2020)

IUCN Red List data may also be used to develop Red List Indices, which are a measure of the relative risk of extinction of taxa or other species groups. The Red List Index is increasingly being used by governments to track progress towards targets for reducing biodiversity loss (https://www.iucnredlist.org/assessment/red-list-index). Table 5 presents Red List Indices in descending order of threat for the most threatened families, identifying CITESlisted species, and for the major taxonomic groups of chondrichthyans.

Table 5. Red List Index of selected groups of chondrichthyans and CITES-listed species. (Source: www.iucnredlist.org, January 2021, and Pacoureau et al 2021)

| Taxonomic group (number of species) | Red List Index | CITES Appendix |
| :--- | :---: | :---: |
| Family Glaucostegidae, giant guitarfishes (6) | 0.20 | II |
| Family Rhinidae, wedgefishes (10) | 0.26 | II |
| Family Pristidae, sawfishes (5) | 0.28 | I |
| Family Sphyrnidae, hammerheads (9) | 0.30 | II (3 species) |
| Family Centrophoridae, gulper sharks (16) | 0.52 | None listed |
| Family Mobulidae, mantas and devil rays (9) | 0.58 | II |
| Family Lamnidae, mackerel sharks (5) | 0.60 | II (4 species) |
| All oceanic shark species (31) - see Figure 2 | 0.56 | II (23 species) |
| All batoid species (602) | 0.77 | $\mathrm{n} / \mathrm{a}$ |
| All shark species (536) | 0.80 | $\mathrm{n} / \mathrm{a}$ |
| All chimaera species (52) | 0.94 | $\mathrm{n} / \mathrm{a}$ |
| A Red List Index of 1 indicates that all species are Least Concern; an Index of 0 would mean that all species are extinct. |  |  |

This brief overview of their conservation and threat status highlights the importance of strengthening fisheries management to reduce excessive or unsustainable shark mortality, whether in target or bycatch fisheries. This is equally important for unlisted threatened and near threatened species as it is for the pelagic shark and ray species listed in the CITES Appendices.

## 5 Fisheries and Trade status ${ }^{4}$

Globally, industrial and artisanal fleets supply markets in Asia for shark and ray fins and processed meat products (e.g. fish balls and surimi), while the meat of the same captured sharks in fillet form is increasingly being diverted along separate supply channels to meet demand in growing markets in Europe and South America (Dent and Clarke, 2015). Although statistical data on landings and trade in shark and ray products are available for many decades, this study focused primarily on the most recent decade for which data are available (albeit with some FAO catch data still provisional) from 2008 to 2019.

### 5.1 Catch data

Catches of sharks ${ }^{5}$ have been reported to FAO since 1950 (FAO, 2020). The total rose steadily to a peak of 888336 metric tonnes ( mt ) in 2000 and has been declining slowly since then, to some 750000 mt per year, ranging between 700000 and 800000 mt . Nearly $80 \%$ of recent catches were reported from the Atlantic Ocean and adjacent seas ( $37 \%$, with the largest from the Eastern Central, Southwest, Northeast and Northwest), the Pacific Ocean (33\%, predominantly from the Western Central, Eastern Central and Northwest), and the Indian Ocean (26\%). The top 20 shark catchers ${ }^{6}$ for the period 2007-2018 are listed in Table 6 , with trends in catches illustrated in Figure 6. Indonesia, India and Spain remain the top three shark catchers, as in previous analyses (Lack and Sant, 2009; Dent and Clarke, 2015).

Table 6. Top 20 shark catchers, 2007-2018. (Source: FAO FishStat 2020.)

| Rank | Country | Mean catch/ year (mt) | Rank | Country | Mean catch/ year (mt) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Indonesia | 111445 | 12 | Portugal | 17039 |
| 2 | Spain | 76761 | 13 | France | 17011 |
| 3 | India | 65285 | 14 | Japan | 15348 |
| 4 | Mexico | 42260 | 15 | Iran (Islamic Rep. of) | 12668 |
| 5 | United States of America | 37260 | 16 | Peru | 10836 |
| 6 | Argentina | 32573 | 17 | Korea, Republic of | 9948 |
| 7 | Taiwan (Prov. of China) | 32543 | 18 | Yemen | 9289 |
| 8 | Malaysia | 21158 | 19 | Pakistan | 8284 |
| 9 | Brazil | 19938 | 20 | Ecuador | 7540 |
| 10 | Nigeria | 19194 |  | Others | 161012 |
| 11 | New Zealand | 17589 |  | Total | 744980 |

Fischer et al. (2012) identified 26 shark catchers reporting $>1 \%$ of global catches each. The seven largest accounted for $\sim 48 \%$ of global chondrichthyan catches during 2000-2009 and, albeit in a different order, are the same top seven listed in Table 6. During the decade to 2017, however, these largest catchers' share of a smaller global reported catch had increased to $59 \%$. Indonesia and Spain's reported catches had risen by about $4 \%$ and $5 \%$, respectively, and increased catches reported by Mexico and USA offset a minor decline by

[^3]Taiwan. Two countries, Canada and the United Kingdom, had significantly reduced catches, due to more restrictive fisheries management measures. They now produce $<1 \%$ of global catches. Reported catches by Thailand have also fallen significantly, from $2.6 \%$ of global reported catch to $<1 \%$. Conversely, Ecuador, Oman and Tanzania now report $>1 \%$ of global catches. During 2000-2009, the 26 shark catchers reporting $>1 \%$ of global catches were responsible for $85 \%$ of the total. By 2017, there were 24 entities reporting $>1 \%$ of the total, and these produced $91 \%$ of the global catch. The top 40 list of shark catchers is unchanged (see Table 12, p.41).


Figure 6. Chondrichthyan catch trends in the top 20 shark fishing countries, 20072018.

A total of 153 species of sharks and a further 28 taxonomic groupings of shark, ray and chimaera species are recorded as caught by international fisheries worldwide (FAO, 2019). Although landings may be recorded at species level within a country, the majority of catches are recorded in general shark groups and not at species level when aggregated for submission to the FAO (Cashion et al. 2019). In 2008, 76\% of all shark catches were recorded under broad groupings and only $24 \%$ at the species level. The most commonly used group was 'Sharks, rays, skates etc, nei' (nei: not elsewhere recorded), with $35 \%$ of all shark catches recorded in FishStat under this category. There has been slight improvement over the last ten years (Cashion et al. 2019), with more catches being recorded at the species level in some regions. In 2017, $62 \%$ of global reported catches were recorded within taxonomic groupings, including 19\% under the category 'Sharks, rays, skates etc, nei', and $38 \%$ at species level. These analyses do not permit estimates of the quantities of sharks (and other taxa) that are reported as unidentified fishes. A few countries with large landings of marine fishes still do not report any catches of sharks and rays.

Because a large proportion of the catch is recorded in broad taxonomic categories, it is difficult to identify many global-level taxon-specific trends in reported catches. However, changes in catch per grouping and species are tabled in Annex 6. Catch trends for some frequently-recorded CITES-listed species and the unlisted but important blue shark are highlighted here:

Blue shark Prionace glauca FishStat records start in 1950, when FAO records begin but very few other sharks were being reported. Global catches rose steadily from the late 1990s, when blue shark comprised about $5 \%$ of all landings, to $81437 \mathrm{mt}(11 \%)$ by 2008 and steeply to $>130000 \mathrm{mt}$ in 2011. They peaked at 137973 mt (almost 18\%) in 2013 before declining rapidly to 103528 mt in 2017 and 100000 mt in 2018 (FAO, 2020). Because there were no regional catch limits until ICCAT established TACs in 2019, this may indicate a genuine population decrease. However, $16 \%$ of reported global shark catch is still comprised of blue shark.

Silky shark Carcharhinus falciformis reported landings in the Eastern Indian Ocean, the majority of which are by Sri Lanka, have been declining since reaching a peak of nearly 25000 mt in 1999. They had fallen to 4610 mt by 2010, 632 mt in 2017 and 715 mt in 2018. Although most tuna RFMOs have prohibited landings of silky shark (e.g. ICCAT since 2012, WCPFC since 2014 and IATTC since 2017), this species is not prohibited in the Indian Ocean. These falling catches are likely due to a population decline, although FishStat data for the Atlantic and Pacific do not reflect the concerns that led to RFMO prohibitions in these oceans. The CITES Appendix II listing of silky shark came into effect in 2017.

Mobulid rays (Family Mobulidae) FAO reported landings of 'Mantas, devil rays nei' have almost doubled over the past decade. Some of this increase may be due to improved taxonomic reporting, and some to new fisheries supplying developing markets for mobulid gill plates. Catches in the Eastern Indian Ocean rose from 136 mt in 2008 to 2647 mt in 2016, and peaked in the Western Central Pacific at 5857 mt in 2018. The majority of landings in these ocean regions were reported by Indonesia, followed by Sri Lanka. IATTC prohibited landing or retention of mobulids in 2015, followed by GFCM in 2018 and both IOTC and WCPFC in 2019. The CITES Appendix II listing of the largest Manta rays came into effect in 2014, and all other Mobula species in 2017.

### 5.2 Trade data

Shark catches are exported as either meat (usually fresh or frozen) or fins (dried or frozen), and products in trade are recorded using the World Customs Organization (WCO) Harmonised System (HS). Table 7 presents the HS codes and their descriptions for shark products in trade used to source country specific data from UN Comtrade (the UN International Trade Statistics Database). The trade dynamics and consumer markets for meat and fin products are quite different and are therefore summarised separately here. Since shark fin specific codes were only available from 2012 from UN Comtrade, data on shark fin trade was sourced from FAO (2020), and data on shark meat was sourced from UN Comtrade (2008-2019).

As noted by Dent and Clarke (2015), species data are only rarely identified in trade records for shark meat and never for shark fins (outside the CITES trade database). As a result, it has not been possible to identify shifts in utilization between species, for example, when lessresilient species are fished down or enter management, and more-prolific, unrestricted species such as blue shark replace them in global markets. New research (see below), however, will now allow species-specific trends to be monitored in the shark fin markets of Hong Kong SAR and mainland China.

Meat: An annual average of 114000 mt of shark meat products were reported as imported over the period 2008-2019. Both quantities traded and reported value have declined since 2011 (Figure 7) with the average value of imports being USD 283000 per year. The majority of reported imports were traded in frozen form (on average $87 \%$ of annual imports) and fresh form (average 13\%).

The top 20 importers of shark meat account for $90 \%$ of the global average annual imports over the last 12 years (2008-2019). Europe and South America are the largest retail markets for shark meat (Figure 8), although trade in Asia of highly processed meat, such as fish balls or surimi, may not be recorded as shark and domestic landings also supply local markets with meat. The top countries from which they import (i.e. top exporting countries) include Spain, Taiwan, Uruguay, USA, Argentina, Portugal, Japan, Namibia, and Indonesia. Figure 11 illustrates the major trade flows ( $>1000 \mathrm{mt}$ ) of shark meat recorded over the last five years (2015-2019). Several countries are both major importers and exporters (e.g., Spain, Uruguay, Portugal, Peru). It appears that blue shark may now be dominating meat markets in Japan, Spain, Taiwan Province of China and Uruguay (Dent and Clarke, 2015), and Uruguay re-exports significant quantities to Brazil.

Table 7. Shark product HS codes used in trade, 2008-2019.

| HS Code | Meat | HS Code | Fins* |
| :---: | :---: | :---: | :---: |
| 30265 | Dogfish \& other sharks, fresh/chilled (excl. fillets/other fish meat of 03.04/livers \& roes) | (*Fin specific codes available only from 2012) |  |
| 30281 | Fish; fresh or chilled, dogfish and other sharks, excluding fillets, livers, roes, and other fish meat of heading 0304 | 30292 | Fish; fresh or chilled, shark fins |
| 30282 | Fish; fresh or chilled, rays and skates (Rajidae), excluding fillets, livers, roes, and other fish meat of heading 0304 | 30392 | Fish; frozen, shark fins |
| 30375 | Dogfish \& other sharks, frozen (excl. fillets/other fish meat of 03.04/livers \& roes) | $\begin{aligned} & 30571 \\ & 160418 \end{aligned}$ | Fish; edible offal, shark fins |
| 30381 | Fish; frozen, dogfish and other sharks, excluding fillets, livers, roes, and other fish meat of heading 0304 |  | Fish preparations; shark fins, prepared or preserved, whole or in pieces (but not minced) |
| 30382 | Fish; frozen, rays and skates (Rajidae), excluding fillets, livers, roes, and other fish meat of heading 0304 |  |  |
| 30447 | Fish fillets; fresh or chilled, dogfish and other sharks |  |  |
| 30448 | Fish fillets; fresh or chilled, rays and skates (Rajidae) |  |  |
| 30456 | Fish meat; excluding fillets, whether or not minced; fresh or chilled, dogfish and other sharks |  |  |
| 30457 | Fish meat; excluding fillets, whether or not minced; fresh or chilled, rays and skates (Rajidae) |  |  |
| 30488 | Fish fillets; frozen, dogfish, other sharks, rays and skates (Rajidae) |  |  |
| 30496 | Fish meat, excluding fillets, whether or not minced; frozen, dogfish and other sharks |  |  |
| 30497 | Fish meat, excluding fillets, whether or not minced; frozen, rays and skates (Rajidae) |  |  |



Figure 7. Global shark meat trade, quantity (metric tonnes) and value (1000 USD), 2008-2019. (Source: UN Comtrade.)


Figure 8. The top 20 importers of shark meat, 2008-2019. (Source: UN Comtrade.)
Fins: An average of 16502 mt of shark fin products (with an average value of USD 323 million per year) were reported as imported during 2000-2018 (Figure 9; FAO, 2020). Quantities traded and reported value have fluctuated over this time period, with the overall trend showing a decline. The majority of reported imports were traded as 'Shark fins, dried, whether or not salted' (on average 50\% of annual imports, 2000-2018), 'Shark fins, salted and in brine but not dried or smoked' (average 19\%) and 'Shark fins, prepared or preserved' (average 19\%).


Figure 9. Global shark fin trade quantity (metric tonnes) and value (1000 USD) 20002018. (Source: FAO 2020)

It is important to note that the global shark fin trade data summarised in Figure 9 include some double-counting of imports and re-imported products, and that frozen raw and processed canned fins contain a substantial weight of water compared with dried raw and processed fins. The unit value of imported unprocessed frozen or dried shark fin is also much lower than that of re-exported processed fin.

The world's four largest importers of shark fin accounted for almost 90\% of average annual global imports of fins during 2000-2018 (Figure 10). Hong Kong, China SAR, is the largest, importing an average of 8624 mt of shark fin a year over this period, followed by Malaysia (average $2504 \mathrm{mt} / \mathrm{year}$ - although this is influenced by an unusually high volume of processed fin imported in 2013), China (1 $862 \mathrm{mt} /$ year) and Singapore ( $1576 \mathrm{mt} /$ year). Fins moving between Hong Kong SAR and mainland China do not appear in Comtrade statistics, although they are reported in Hong Kong's external merchandise trade statistics. Hong Kong imported fins largely from Singapore, Taiwan, Spain, Peru, United Arab Emirates and Indonesia, although Hong Kong Customs records report trade with an average of 83 nations annually (Shea \& To 2017). Singapore, which is a trade hub, not a fin producer, imported fins largely from Spain, Namibia, Uruguay, Taiwan and Indonesia (UN Comtrade).


Figure 10. Major shark fin importers and their average annual reported imports (metric tonnes), 2000-2019. (Source: FAO 2020)


Figure 11. Major trade flows (>1000 metric tonnes over five years) of national shark meat imports recorded during 2015-2019. Source:
UN Comtrade. This map only shows trade flows $>1000$ tonnes/5 years; numerous smaller trade routes are not illustrated. Legend units are in mt .


Figure 12. Major trade flows (> 300 metric tonnes over five years) of national shark fin imports recorded during 2015-2019. Source: UN Comtrade. This map only shows trade flows >300 mt/5 years; numerous smaller trade routes are not illustrated. Legend units are in mt .
Table 8. Taxa identified from the Sheung Wan and Sai Ying Pun fin markets, Hong Kong, ranked by frequency (Fields et al. 2017)

| Common name | Species | IUCN Red List* | CITES | CMS | Body size | Habitat | Percentage of samples |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Prionace glauca | Blue Shark | NT |  | 11 | large | oceanic | 34.0\% |
| Carcharhinus falciformis | Silky Shark | VU | II | II | large | oceanic | 10.1\% |
| Carcharhinus limbatus complex, incl: C. amblyrhynchoides, C. Ieiodon, C. tilstoni | Blacktip shark, Graceful shark, Smoothtooth \& Australian blacktip sharks | NT/LC |  |  | large | coastal | 4.1\% |
| Sphyrna lewini | Scalloped hammerhead | CR | II | 11 | large | coastal | 4.1\% |
| Sphyrna zygaena | Smooth hammerhead | EN | II |  | large | coastal | 3.4\% |
| Isurus oxyrinchus | Shortfin mako | EN | II | II | large | oceanic | 2.8\% |
| Carcharhinus spp. | Requiem Sharks | 35\% threatened |  |  | large | various | 2.4\% |
| Carcharhinus leucas | Bull Shark | NT |  |  | large | coastal | 1.8\% |
| Rhizoprionodon acutus | Milk Shark | LC |  |  | small | coastal | 1.4\% |
| Carcharhinus brevipinna | Spinner Shark | NT |  |  | large | coastal | 1.2\% |
| Carcharhinus amboinensis | Pigeye Shark | DD |  |  | large | coastal | 1.1\% |
| Dalatias licha | Kitefin Shark | NT |  |  | large | deep benthic | 1.1\% |
| Carcharhinus sorrah | Spot-tail Shark | NT |  |  | large | coastal | 1.0\% |
| Carcharhinus Iongimanus | Oceanic whitetip Shark | CR | II |  | large | oceanic | 1.0\% |
| Carcharhinus obscurus/ <br> C. galapagensis | Dusky/Galapagos Shark | VU/NT |  | 11 | large | coastal | 0.9\% |
| Sphyrna mokarran | Great hammerhead | CR | II | 11 | large | coastal | 0.9\% |
| Alopias superciliosus | Bigeye thresher Shark | VU | 11 | 11 | large | oceanic | 0.8\% |
| Negaprion acutidens | Sicklefin lemon Shark | VU |  |  | large | coastal | 0.6\% |
| Callorhinchus spp. | Plough-nose Chimaeras | LC |  |  | small | deep | 0.6\% |
| Rhynchobatus australiae complex | White-spotted guitarfishes complex | CR | 11 | 11 | large | coastal | 0.5\% |
| Rhizoprionodon taylori | Australian sharpnose Shark | LC |  |  | small | coastal | 0.5\% |
| Carcharhinus limbatus | Blacktip Shark | NT |  |  | large | coastal | 0.4\% |
| Chiloscyllium spp. | Bamboo Sharks | NT |  |  | small | coastal | 0.4\% |
| Alopias pelagicus | Pelagic thresher Shark | EN | 11 | 11 | large | oceanic | 0.4\% |
| Centrophorus spp. (10 spp) | Gulper Sharks | 30\% threatened, 70\% DD |  |  | small | deep benthic | 0.4\% |
| Galeorhinus galeus | Soupfin Shark | VU |  |  | large | oceanic | 0.4\% |
| Lamna ditropis | Salmon Shark | LC |  |  | large | oceanic | 0.4\% |
| Mustelus spp. (27 spp) | Smoothhound Sharks | 15\% threatened, 44\% DD |  |  | small | coastal-shelf | 0.4\% |

[^4]As well as being among the world's largest shark fin consumers, some of the major shark fin importers are important centres for processing dried and frozen fin imports, a proportion of which is subsequently re-exported in processed form all over the world. Figure 10 (UN Comtrade) presents the major trade flows of imports (including re-imports) of shark fin recorded by importing countries over the last five years (2015-2019). In order to highlight the largest importers and exporters, and for consistency of comparison with previous studies (Dent and Clarke, 2015), only trade flows exceeding 300 mt between 2015 and 2019 are shown.

Although trade statistics are not species-specific, genetic analyses have confirmed that 11 of the approximately 30 fin categories used by traders in Hong Kong auctions to refer to a species or species group, including some CITES-listed species (Clarke et al. 2006a, 2006b). These authors examined trader records from October 1999 to March 2001 and were able to estimate numbers of individual sharks supplying fins for the trade globally as well as the proportional contributions of 14 of the most commonly traded species. These taxa comprised about $46 \%$ of the auction volume for that period.

It is not possible to repeat this study, but Fields et al. (2018) and Cardeñosa et al. (2017, 2018 a \& b) have developed new techniques that enable a much wider range of species to be identified from by-products of the fin processing industry (see Table 8). This will allow future trends to be monitored, although it will not identify imported fins that do not require trimming. Twelve species were found in more than $1 \%$ of samples, five of which are listed in CITES Appendix II. Four species contributed $>50 \%$ of samples and CITES-listed species $>20 \%$. Furthermore, current genetic investigations using genomics are now able to identify such fine-scale population structure within a single species that samples may be identified to their ocean or stock of origin (e.g. Benavides et al. 2011; Clarke et al. 2015; Chapman et al. 2009; Galván-Tirado et al. 2013).

### 5.3 Catch and trade in CITES-listed species

Most CITES-listed shark species are targeted or retained primarily to trade their fins. A few species, including Whale shark Rhincodon typus (listed in CITES Appendix II and effective in 2003), Porbeagle shark Lamna nasus (2006) and Shortfin mako Isurus oxyrinchus (2019) are more highly valued and targeted for meat, with their fins often being a by-product (Annex 1). Many CITES Appendix II species are globally distributed pelagics, caught throughout all oceans as a target or bycatch of pelagic longline gear, and as a bycatch in purse-seine and gillnet gear targeting tuna, swordfish and other billfish. Due to their broad distribution, often migratory nature, and occurrence in fisheries managed by the tuna RFMOs, these species fall under the remit of the tuna RFMOs and some are subject to region-specific conservation and management measures (CMMs). The following analyses are based primarily on FAO data (some RFMOs have more detailed observer records, not reviewed by this study).

## Thresher sharks, Genus Alopias (CITES Appendix II, effective since 2017):

Two of the three species (Bigeye thresher Alopias supercilosus and Common thresher A. vulpinus) have a circumglobal distribution, while Pelagic thresher A. pelagicus is an Indo-Pacific species. All are caught by longline fisheries throughout their range, with some also captured in gillnets, and their meat and fins are utilised. These species are frequently reported by genus, as 'Thresher sharks nei', which is applied to $77 \%$ of the thresher shark catches reported to FAO. It is therefore very difficult to determine the relative abundance of each species in regional catches. During the last ten years (2008-2017), the Pelagic thresher shark was only reported to species level in the Southeast Pacific, landed by Ecuador (representing $21 \%$ of global catches for the genus), although other range States also land this species. Bigeye thresher shark was reported primarily in the southeast Pacific Ocean, also landed by Ecuador, followed by Mexico in the Western Central Atlantic and Brazil in the Southwest Atlantic (FAO, 2018). Common thresher was reported from the Northeast Atlantic, landed by France; and in the Northwest Atlantic, Western Central Atlantic and Eastern Central Pacific, landed by United States. All three species are traded primarily for their fins
and fetch high prices in market destinations such as Indonesia, Singapore and Japan (Dent and Clarke, 2015), although there are also markets for their relatively high value meat, which has driven some historic, primarily domestic, fisheries (e.g. on the US Pacific coast).

Hammerhead sharks, Genus Sphyrna (CITES Appendix II, effective since 2014):
The three large species of hammerhead sharks (Scalloped hammerhead Sphyrna lewini, Great hammerhead S. mokarran and Smooth hammerhead S. zygaena) are also traded primarily for their fins and are amongst the preferred species for shark fin soup (Dent and Clarke, 2015). Scalloped and Great hammerhead sharks are found worldwide in coastal temperate and tropical waters. The Smooth hammerhead is found in similar coastal and open ocean temperate and tropical waters, but has a wider range extending into higher latitudes than the other large hammerhead species. All three are caught in both targeted fisheries (longline, gillnet, handline and trolling) and to a lesser extent as bycatch in purse seine fisheries. As for the thresher sharks, these species are frequently reported by genus, as 'Hammerhead sharks nei', which is applied to $94 \%$ of the catch reported to FAO. Unlike the threshers, this category includes some unlisted threatened species of smallerbodied hammerhead shark, likely in low volumes. According to catch statistics (FAO, 2019), Great hammerhead (which was first reported to FAO in 2013) is reported in the lowest numbers of the three listed species and caught predominantly by the United States in both the Northwest and Western Central Atlantic Oceans. Scalloped hammerhead is reported predominantly by Mauritania in the Eastern Central Atlantic Ocean; Brazil in the Southwest Atlantic; Ecuador in the Southeast Pacific and the USA in the Western Central Atlantic, although this species is an important catch in a much larger number of range States. The majority of Smooth hammerhead is reported from fisheries in the Eastern Central Atlantic, landed by Morocco, Spain and Portugal; and in the Southeast Pacific, landed by Ecuador.

Silky shark Carcharhinus falciformis (CITES Appendix II effective since 2017):
Silky shark has a circumglobal distribution. It is caught in some targeted fisheries and is a common incidental catch in coastal longline and gillnet fisheries, and in oceanic longline and purse seine fisheries. Over the last ten years, the majority of reported catches of Silky shark was reported landed in the Eastern Indian Ocean by Sri Lanka; also Costa Rica in the Eastern Central Pacific; and Iran in the Western Indian (FAO, 2019). The retention of Silky shark is now prohibited in many oceanic pelagic fisheries outside the Indian Ocean (IATTC 2016, ICCAT 2011, WCPFC 2013), although the large longline fisheries on the Latin American Pacific coast are exempted from the IATTC measure. Silky shark is still traded for both meat and fins, with the fins considered high value, and this is the second most commonly traded species in the fin trade (Fields et al. 2017; \& Cardeñosa et al. 2017).

Oceanic whitetip Carcharhinus Iongimanus (CITES Appendix II effective since 2014):
The Oceanic whitetip shark is found in epipelagic tropical and subtropical waters worldwide and caught as bycatch in longline and purse seine fisheries throughout its range, but has been greatly depleted in recent decades. Retention of Oceanic whitetip is now prohibited by all the tuna RFMOs (IATTC in 2011, ICCAT in 2010, IOTC in 2013 and WCPFC in 2011), with the collection of data on discards and live release mandated. Landings reported to the FAO showed an average of 458 mt landed per year (2008-2017; FAO 2019) although with the adoption of the tuna RFMO prohibitions and the CITES Appendix II listing during 2010-2014, this has decreased in recent years to 65 mt in 2016 and 62 mt in 2017. Prior to the tuna RFMO prohibitions and CITES listing, Brazil consistently reported landings from the southwest Atlantic. The majority of catch in more recent years was reported from the Eastern Indian Ocean, landed by Sri Lanka, and the Western Indian Ocean, landed by the Islamic Republic of Iran (FAO, 2019).

Mantas and Devilrays, Genus Mobula (CITES Appendix II effective since 2014-2017):
A new emerging trade in Mobulid ray species was recognised in 2013 (IUCN/TRAFFIC, 2013; Dulvy et al. 2014). CITES Appendix II came into effect for the Mantas in 2014, and the other
members of genus Mobula in 2017. Mobulids were traditionally utilised for their meat, but the largest species are now targeted specifically for their gill plates, which are marketed as a medicinal product in Asian communities (Ward-Paige et al. 2013). Mobulid rays are found worldwide in tropical and temperate waters and caught in targeted fisheries as well as an incidental catch in a variety of gear types, including harpooning, netting, trawling, purse seine, gillnets and longlines. Some of the two Manta species (now reclassified as Mobula) and nine other species of Mobula rays are difficult to identify and distinguish without an identification guide, and are not recorded to species level in catch and trade data. The FAO currently compiles catch records for 30 ray species at species level, including the Giant Manta ray, and eight groupings of species that include rays one of which is for the mobulid rays 'Mantas, devil rays nei' (FAO, 2019). Catches for this category have increased over the period 2008-2017, with an average catch of 4462 mt per year. The majority of catches in recent years were from the Western Central Pacific, landed by Indonesia; and the Eastern Indian Ocean, landed by Indonesia and Sri Lanka. IATTC has prohibited the landing or retention of mobulids on board since 2015 (exempting coastal fisheries). IOTC and WCPFC adopted similar measures in 2019.
Shortfin and Longfin Mako Isurus oxyrinchus \& Isurus paucus (CITES Appendix II effective since
2019):
Mako sharks occur globally in temperate and tropical oceans and are highly migratory in nature. Shortfin mako is caught throughout all oceans by over 20 catchers. It is a common secondary catch in tuna and billfish longline and driftnet fisheries, particularly in high-seas fisheries, and also an important coastal recreational species. It is highly valued for its meat, also fins and skin, and was ranked as the 5th most common species in the fin trade in Hong Kong SAR (Table 8, Fields et al., 2017). Oil is extracted for vitamins, and jaws and teeth are also sold as ornaments and trophies. Current management measures implemented by RFMOs include a binding recommendation for the North Atlantic stock whereby live release (but with many exemptions) is required for ICCAT members (BYC 17-08; 2017), and GFCM prohibits the retention of Shortfin Mako (GFCM/36/2012/3). Longfin mako is reported by fewer catchers, mainly Portugal and Spain in the Pacific and Atlantic Oceans. It is a secondary catch in tropical pelagic longline fisheries for tuna, swordfish and sharks and in other oceanic fisheries, which operate throughout its range. The products utilised include fresh, frozen, and dried or salted meat for human consumption. Fins are of higher relative value compared to the carcass and are known to enter the international fin trade (Reardon et al., 2006). Both Shortfin and Longfin makos are assessed as Endangered globally in the IUCN Red List of Threatened Species (Rigby et al., 2019a, b) and in 2019 were included in CITES Appendix II. Furthermore, although a proposal to ICCAT to implement scientific advice by prohibiting catch of North Atlantic Shortfin mako was unsuccessful, the EU recently issued a negative CITES Non-Detriment Finding (NDF), meaning that EU Member States will not trade sharks from this population (including existing stockpiles) from January 2021.

## Wedgefishes Family Rhinidae (CITES Appendix II, effective since 2019):

Recent awareness over the susceptibility of wedgefishes to over-exploitation has highlighted the need for their improved management and conservation (Dulvy et al., 2014; Moore, 2017). The family Rhinidae (commonly referred to as wedgefishes) consists of ten species. It is the second most threatened family of chondrichthyans globally with $90 \%$ of species classified as "Critically Endangered'" on the IUCN Red List. The Wedgefishes typically occur in inshore habitats on the continental shelf, including shallow bays, estuaries and coastal coral reefs, mainly in the Indian and Pacific Oceans (Compagno \& Last 1999). They are caught by artisanal and commercial fisheries both as target species and as secondary catch in demersal trawl, net, and longline fisheries (Jabado, 2018). Wedgefish fins are considered amongst the best quality and highest value in the shark fin trade (Dent and Clarke, 2015) and are increasingly being found fetching high prices on markets in Hong Kong SAR and Singapore (Wainwright et al., 2018; Fields et al., 2017). As they are primarily coastal species, international management through RFMO regulations is limited, but in 2019 trade was regulated through the inclusion of all ten species within CITES Appendix II.

Giant guitarfishes Family Glaucostegidae (CITES Appendix II, effective since 2019):
The family contains six species of giant guitarfishes in genus Glaucostegus, all classified as Critically Endangered and threatened by unmanaged and unregulated fisheries and trade (Kyne et al., 2019a). This is the world's most threatened family of chondrichthyans. At least two species, Glaucostegus cemiculus and G. granulatus, are known to be targeted in West Africa, Northwest Indian Ocean, and South Asia (Jabado, 2018). They occur mainly in shallow coastal waters and are caught in many gear types, including trawls, gillnets, seine nets, and hook and line (Kyne et al., 2019b). Similar to wedgefishes, they are largely traded for their high value fins and occur in markets in Hong Kong SAR (Fields et al., 2017). To regulate trade, the six species of guitarfish were included within CITES Appendix II in 2019.

### 5.4 Risk of Overexploitation

In 2014, in order to facilitate efforts to improve management of shark catches, a rapid risk management framework suitable for marine taxa was developed and applied to species of shark with medium to high intrinsic vulnerability (Oldfield et al. 2012; Sant et al. 2012; Lack et al. 2014). The assessment combined information on three elements for each shark species - stock status, species-specific management and generic management - in order to determine an overall score representing the shark species' or stock/s' overall risk of overexploitation due to poor management (Lack et al. 2014). This process can be used to prioritise shark species of greatest concern, and identify where improvement or implementation of new management measures is most needed. Preliminary analyses covered 173 shark management units (or shark stocks) for 46 species (see Annex 1 for the species assessed). Of those, 150 were assessed as having a high management risk and 23 as having a medium management risk (Lack et al. 2014). The overall risk rating for each of the CITES-listed and other significant species is listed in Annex 1 by management unit or stock. The assessment allows for the identification of additional management intervention for priority species and is a valuable tool for monitoring the effectiveness of management measures in the future.

## 6 Management status

Management action for sharks listed in the CITES Appendices can be taken at international, regional, or national level. Resolution Conf. 12.6 (Rev.CoP18) on the conservation and management of sharks recognises the duty of all States to cooperate, either directly or through appropriate sub-regional or regional organisations in the conservation and management of fisheries resources, and instructs the CITES Secretariat to maintain close collaboration with FAO, Regional Fisheries Bodies and the Convention on the Conservation of Migratory Species. This section focuses upon the international and regional advice, recommendations and resolutions produced by multilateral environmental agreements (MEAs); the role of Regional Fishery Bodies (RFBs); and key national measures.

### 6.1 International management

### 6.1.1 United Nations Convention on the Law of the Sea (UNCLOS)

UNCLOS Article 64 urges coastal States and other fishing States to cooperate to ensure the conservation and optimum utilisation of Annex I species, directly or through appropriate international organizations, within and beyond the exclusive economic zone. Annex I, Highly Migratory Species, lists most of the CITES Appendix II-listed pelagic sharks, with the majority listed at family level (threshers, carcharhinids, hammerheads and makos). This multilateral cooperation is currently being delivered through several UN bodies concerned with fisheries management and biodiversity conservation.

### 6.1.2 United Nations Food and Agriculture Organization (UN FAO)

In 1999, FAO adopted the voluntary International Plan of Action for the Conservation and Management of Sharks (IPOA-Sharks), one of several IPOAs elaborated within the framework of the Code of Conduct for Responsible Fisheries. It applies to States in the waters of which sharks are caught by their own or by foreign vessels and to countries whose fleets catch sharks on the high seas. The IPOA-Sharks urges States to develop National Shark Plans. It also envisages cooperation through regional or sub-regional fisheries organizations and the development of regional or sub-regional Shark Plans.

The FAO Agreement on Port State Measures (PSMA) to Prevent, Deter and Eliminate Illegal, Unreported, and Unregulated (IUU) Fishing, adopted in 2009, came into force in 2016. By obligating its Parties to manage ports under their jurisdiction, with the goals of detecting illegal fishing, intercepting illegally caught fish, and sharing information on vessels engaging in IUU fishing, the PSMA mandates States to ensure compliance with RFMO regulations and other taxonspecific management measures (including CITES).

### 6.1.3 United Nations Environment Programme (UNEP)

UNEP administers the Secretariats for CITES and CMS, the two major multilateral environmental agreements addressing the management of sharks, and the Regional Seas Programme (see below).

The Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) was established to protect species from over-exploitation through international trade. It recognizes the need for international cooperation between range States and consumer States to achieve this. Appendix I species cannot enter international trade for commercial purposes, although noncommercial transactions are permitted. Appendix II applies to species that may become threatened unless their trade is strictly regulated, to ensure that trade is legal, sustainable and traceable. Appendix III species that are protected in at least one country, which has asked other CITES Parties for assistance in controlling trade. (Appendix III listings were not reviewed in this study.)

CITES Authorities must issue an export permit before specimens (including parts and products) of species listed in CITES Appendices may enter international trade. This requires the responsible

Authorities to be satisfied that they derive from individuals that have been legally acquired and that their removal from the wild is not of detriment to the survival of the respective population of the species concerned. That is: the export needs a 'Legal Acquisition Finding' (LAF) from the Management Authority, and a "Non-Detriment Finding" (NDF), from the Scientific Authority. These procedures ensure that the traded specimens were captured legally and sustainably, and enable exports, imports and re-exports to be tracked. CITES provisions also apply to listed species caught on the high seas, retained and landed, which applies to several pelagic sharks and rays. In such cases, the flag State of the fishing vessel must issue an "Introduction from the Sea" (IFS) Certificate or Export Permit, depending on whether they are landing the species in their own port or the port of another State. While issuing this documentation is a sovereign State responsibility, CITES recognizes that Regional Fishery Bodies can have a role in advising Parties on the sustainability of fisheries for Appendix II species and building capacity. For example, the Southeast Asian Fisheries Development Center (SEAFDEC) has been running training courses for some of its members to assist them with the preparation of their NDFs.

The Convention on the Conservation of Migratory Species of Wild Animals (CMS) currently lists 40 species of coastal and pelagic sharks and rays in its Appendices (unlike CITES, a species can be listed in both). These include all of the pelagic sharks and mobulid ray species listed in the CITES Appendices (see Table 9). All species listings in the CMS Appendices should be supported by a Concerted Actions list, including a specification of the conservation and institutional outcomes expected from each action and timeframes for achievement, but these still need to be developed for many shark species.

CMS Appendix II includes migratory species with an unfavourable conservation status, whose conservation requires collaboration between Parties. Appendix I lists endangered species which require strict protection (defined as prohibiting their take ${ }^{7}$ ). Thus, CMS provides a framework within which Parties to CMS may adopt strict protection measures for migratory species listed in Appendix I (although few had done so by $2019^{8}$ ). CMS Parties that have fully implemented this measure are unlikely to be able to issue CITES LAFs for protected species listed in CMS Appendix I.

The voluntary CMS Memorandum of Understanding for the Conservation of Migratory Sharks (Sharks MoU) is open to signature by Parties and non-Parties to CMS, and to cooperating partner non-governmental bodies. It aims to facilitate and coordinate conservation activities for the species included in its Annex 1, most of which are listed in the CMS Appendices. The MoU Conservation Action Plan seeks to improve research, fisheries management, habitat protection, public awareness, and cooperation at national and international scales. Signatories are encouraged to pursue these activities through Regional Fisheries Management Organizations (RFMOs). The MOU Conservation Working Group is tasked, inter alia, with reviewing the work of FAO, RSCAPs, RFMOs, and RFBs and other relevant organisations involved in species in Annex 1 and identifying research, management and information gaps that may be addressed by the MoU, including key regions and capacity-building needs in areas not covered by RFMOs.

[^5]Table 9. International and regional protected status and management measures for CITES Appendix II-listed pelagic sharks and rays.

| Species | UNCLOS <br> Annex I | $\begin{gathered} \text { CMS } \\ \mathrm{I} \end{gathered}$ | $\begin{gathered} \text { CMS } \\ \text { II } \end{gathered}$ | CMS <br> MOU | RFMO | RSCAP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Basking shark Cetorhinus maximus | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | GFCM, NEAFC | Barcelona SPA/BD Protocol, Annex 2. OSPAR List 2008-6. |
| Whale shark Rhincodon typus | $\checkmark$ | $\checkmark$ | $\checkmark$ | $\checkmark$ | IATTC, IOTC WCPFC |  |
| White shark Carcharodon carcharias | - | - | $\checkmark$ | $\checkmark$ | GFCM | Barcelona SPA/BD <br> Protocol, Annex 2. |
| Porbeagle shark Lamna nasus | - | - | $\checkmark$ | $\checkmark$ | GFCM, ICCAT NEAFC | Barcelona SPA/BD Protocol, Annex 2. OSPAR List 2008-6. |
| Oceanic whitetip shark Carcharhinus Iongimanus | $\checkmark$ | $\checkmark$ | - | $\checkmark$ | IATTC, ICCAT IOTC, WCPFC |  |
| Scalloped Hammerhead Sphyrna lewini | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | GFCM, ICCAT IOTC | Barcelona SPA/BD Protocol, Annex 2. |
| Great hammerhead Sphyrna mokarran | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | GFCM, ICCAT IOTC | Barcelona SPA/BD Protocol, Annex 2. |
| Smooth hammerhead Sphyrna zygaena | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | GFCM, ICCAT IOTC | Barcelona SPA/BD Protocol, Annex 2. |
| Pelagic thresher shark Alopias pelagicus | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | IOTC |  |
| Bigeye thresher shark Alopias superciliosus | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | ICCAT, IOTC |  |
| Common thresher shark Alopias vulpinus | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | ICCAT, IOTC | Barcelona SPA/BD Protocol, Annex 3. |
| Silky shark Carcharhinus falciformis | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | IATTC, ICCAT WCPFC |  |
| Shortfin mako shark Isurus oxyrinchus | $\checkmark$ | - | $\checkmark$ | $\checkmark$ | GFCM, ICCAT | Barcelona SPA/BD Protocol, Annex 2. |
| Longfin mako shark Isurus paucus | $\checkmark$ | - | $\checkmark$ | $\checkmark$ |  |  |
| Reef manta ray <br> Manta (Mobula) alfredi | - | $\checkmark$ | $\checkmark$ | $\checkmark$ | IATTC, IOTC WCPFC |  |
| Oceanic manta ray Manta (Mobula) birostris | - | $\checkmark$ | $\checkmark$ | $\checkmark$ | IATTC, IOTC WCPFC |  |
| Atlantic devil ray Mobula hypostoma | - | $\checkmark$ | $\checkmark$ | $\checkmark$ |  |  |
| Shortfin devil ray Mobula kuhlii | - | $\checkmark$ | $\checkmark$ | $\checkmark$ | IOTC, WCPFC |  |
| Giant devil ray Mobula mobular | - | $\checkmark$ | $\checkmark$ | $\checkmark$ | GFCM, IOTC WCPFC | Barcelona SPA/BD <br> Protocol, Annex 2. |
| Smoothtail/Munk's devil ray Mobula munkiana | - | $\checkmark$ | $\checkmark$ | $\checkmark$ |  |  |
| Chilean/Sicklefin devil ray Mobula tarapacana | - | $\checkmark$ | $\checkmark$ | $\checkmark$ | IATTC, IOTC WCPFC |  |
| Bentfin devil ray Mobula thurstoni | - | $\checkmark$ | $\checkmark$ | $\checkmark$ | IOTC, WCPFC |  |

### 6.2 Regional Management

6.2.1 United Nations Environment Programme (UNEP) Regional Seas Programme (UNRSP)

In addition to administering the Secretariats for CITES and CMS, the United Nations Environment Programme (UNEP) coordinates the United Nations Regional Seas Programme (UNRSP). Launched in 1974 to enable a "shared seas" approach to conserving coastal and marine resources, the UNRSP is implemented through 18 Regional Seas Conventions and Action Plans (RSCAPs), with 143 participating countries. RSCAPs provide the legal framework for protecting the oceans and seas at regional level, supported through the RSP Secretariats, Regional Coordinating Units (RCUs) or Regional Activity Centres (RACs). They also serve as a platform to deliver regional conservation activities and outcomes, including those mandated through CITES and CMS, and to progress sustainable development commitments such as the Sustainable Development Goals (SDGs).

Extraction of living and non-living resources is one of four overarching themes for the work of the UNRSP, and a core goal is to work in collaboration with RFMOs (UNEP 2015). Even RSCAPs without an explicit fisheries remit consider its impacts when addressing environmental matters, such as marine and coastal resource management, pollution and biodiversity concerns, recognising fisheries as the most ubiquitous extractive activity affecting the world's oceans and the most important global threat to marine species. However, some RSCAPs have an advisory remit for fisheries and act as Regional Fisheries Bodies (RFBs) (see next section). The Antarctic Regional Seas Programme, for example, operates under the Convention on the Conservation of Antarctic Marine Living Resources (CCAMLR). The Regional Organization for the Conservation of the Environment of the Red Sea and Gulf of Aden (PERSGA) is the coordinating body for the regional seas programme and serves as an RFB.

Annex 4 identifies the RSCAPs that are engaged in the conservation and management of sharks, for example by listing species of concern in their Annexes and/or implementing work programmes for sharks and rays (e.g. Mediterranean, Wider Caribbean, North East Atlantic, Western Indian Ocean) or providing shark fisheries advice and capacity-building (e.g. Red Sea and Gulf of Aden).

The first UNRSP initiative for sharks was elaboration and adoption, in 2003, of an Action Plan for the Conservation of Cartilaginous Fishes (Chondrichthyes) in the Mediterranean Sea. This was led by the UNEP Mediterranean Sea Regional Activity Centre, operating under the auspices of the Barcelona Convention for the Protection of the Marine Environment and Coastal Region of the Mediterranean. Since its publication, the Contracting Parties to the Barcelona Convention have agreed to list a number of endangered chondrichthyans on the Annexes of the Barcelona Convention Protocol concerning Specially Protected Areas and Biodiversity in the Mediterranean.

Other important examples of RSPs addressing shark and ray conservation include the collaboration between the South Pacific Regional Environment Programme (SPREP), Secretariat of the Pacific Community (an RFB), and Forum Fisheries Agency (an RFB) to produce and publish, in 2009, guidance for a South Pacific RPOA for Sharks to assist the Pacific Island Countries and Territories in developing conservation and management efforts for chondrichthyans in that region. That work is moving forward, including through a growing number of NPOAs, with the support of a dedicated Shark and Ray Conservation Officer at SPREP.

More recently, the RSP for Eastern Africa, under the Nairobi Convention for the Protection, Management, and Development of the Marine and Coastal Environment of the Eastern African Region, has, since 2012, included sharks and rays in the Convention's programme of work and has been supporting the development of a regional roadmap to prioritize conservation efforts for sharks and rays, as well as to review shark and ray species for possible listing on the Nairobi Convention Protocol for Protected Areas and Wild Fauna and Flora in the East African Region.

In the Caribbean, the Contracting Parties to the Cartagena Convention for the Protection and Development of the Marine Environment in the Wider Caribbean Region have recently agreed to list the CITES Appendix I species, the largetooth sawfish, on the Convention's Protocol for Specially Protected Areas and Wildlife, thus providing additional impetus to efforts to recover this Critically Endangered species.

### 6.2.2 Regional Fishery Bodies

Regional Fishery Bodies (RFBs) are the primary mechanism for cooperative decision-making and implementation of fisheries management by their Contracting and/or Cooperating Non-Contracting Parties (CPCs). Their role is vital for promoting long-term sustainable fisheries at regional and national levels, particularly where international cooperation among countries is required for species conservation and fisheries management of shared stocks. Over 50 RFBs have been established to support the management of marine and freshwater fisheries. Most have a purely advisory mandate; they provide non-binding scientific advice and serve as a forum for capacity-building, technical exchange, development and implementation of coordinated actions and approaches, among many activities. Other RFBs, the Regional Fisheries Management Organizations (RFMOs), are mandated to adopt conservation and management measures (CMMs) that are binding on their members, in addition to non-binding decisions. RFBs have the potential to play an important role in supporting the implementation of CITES for listed marine species, as recognised in operative paragraphs 3, 5, 6 and 10 of CITES Resolution Conf. 12.6 (Rev. CoP18), all directed to Parties (Annex 7).

Originally, RFBs were established to deliver the conservation, management and/or development solely of the fisheries for which they are responsible. Some of the more recently established RFBs have a broader mandate that includes all living marine resources in their geographic area of competence. With the adoption of the FAO Code of Conduct for Responsible Fisheries and development of the Ecosystem Approach to Fisheries, RFBs - and RFMOs - are broadening focus to include the ecosystem effects of fishing, e.g., on vulnerable habitats that may be damaged by certain fishing gears and vulnerable species, such as marine turtles, seabirds, and sharks, that interact with - and suffer mortality in - fishing operations targeting other species.

RFMOs play the main role in facilitating international fisheries management, providing the only realistic means of governing fishing operations on the high seas, and conserving populations that move between the exclusive economic zones (EEZs) or territorial waters of neighbouring States, and/or between EEZs and the high seas. There has been wide recognition in recent years that RFMOs need to be strengthened ${ }^{9}$, particularly by improving their governance and compliance mechanisms, and implementing the principles of ecosystem-based management and the precautionary approach. Some are now also working to strengthen international cooperation, promote transparency, address fishing by non-members, and enhance monitoring, control and surveillance (MCS) measures, including the implementation of mandatory vessel monitoring systems (VMS), the adoption of regional schemes for Port State Measures and the development of IUU vessel lists.

Since adoption of the FAO IPOA-Sharks in 1999, a number of Regional Fishery Bodies (RFBs) have undertaken a range of efforts to advance the conservation and management of sharks, including, in recent years, to support CITES implementation for these species. Annex 3 lists the 32 RFBs of greatest relevance to the implementation of CITES for sharks and indicates whether they have taken or are taking actions on behalf of these species. Of the 14 RFMOs on the list, eight

9 http://www.fao.org/fishery/topic/14908/en: Strengthening RFBs and their performances in order that fish stocks may be better conserved and managed remains the major challenge facing international fisheries governance. This is reinforced by the overall state of exploitation of marine fishery resources where the situation is more serious for certain fishery resources that are exploited solely or partially in the high seas and, in particular, for straddling stocks and for highly migratory oceanic sharks.
have adopted one or more Conservation and Management Measures (CMM) for CITES-listed sharks and rays, while a total of ten have adopted CMMs for sharks. Table 10 summarises the CMMs that have been adopted for CITES-listed sharks and rays by these RFMOs, but does not provide details of the exemptions (loopholes) that limit the effectiveness of many of these measures.

Table 10. RFMO management status of sharks and rays listed in the CITES Appendices

|  | CCAMLR | CCBST | GFCM | IATTC | ICCAT | IOTC | NEAFC | WCPFC |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Alopias pelagicus Pelagic Thresher Shark |  | Prohib. |  |  |  | Prohib. |  |  |
| Alopias superciliosus Bigeye Thresher |  | Prohib. |  |  | Prohib. | Prohib. |  |  |
| Alopias vulpinus Common Thresher |  | Prohib. |  |  |  | Prohib. |  |  |
| Carcharhinus falciformis Silky Shark |  | Prohib. |  | *Prohib. | Prohib. |  |  | Prohib. |
| Carcharhinus longimanus Oceanic whitetip |  | Prohib. |  | Prohib. | Prohib. | Prohib. |  | Prohib. |
| Carcharodon carcharias White Shark |  |  | Prohib. |  |  |  |  |  |
| Cetorhinus maximus Basking Shark |  |  | Prohib. |  |  |  | Prohib. |  |
| Isurus oxyrinchus Shortfin Mako Shark |  |  | Prohib. |  | *Live release |  |  |  |
| Isurus paucus Longfin Mako |  |  |  |  |  |  |  |  |
| Lamna nasus Porbeagle |  | Prohib. | Prohib. |  | Prohib. |  | Prohib. |  |
| Rhincodon typus Whale Shark |  | Prohib. |  | Prohib. |  | Prohib. |  | Prohib. |
| Sphyrna lewini Scalloped hammerhead |  | Prohib. | Prohib. | Live release | Prohib. |  |  |  |
| Sphyrna mokarran Great hammerhead |  | Prohib. | Prohib. | Live release | Prohib. |  |  |  |
| Sphyrna zygaena Smooth hammerhead |  | Prohib. | Prohib. | Live release | Prohib. |  |  |  |
| Genus Mobula Devil Rays (incl Mantas) |  | Prohib. | Prohib. (M mobular) | *Prohib. |  | Prohib. |  | Prohib. |
| Family Pristidae Sawfishes |  |  | Prohib. |  |  |  |  |  |
| Family Glaucostegidae Giant guitarfishes, six spp |  |  |  |  |  |  |  |  |
| Family Rhinidae Wedgefishes, ten spp |  |  | Prohib. (two spp) |  |  |  |  |  |
| Generic: Finning prohibited |  | Yes | Yes | Yes | Yes | Yes | Yes | Yes |
| Generic: Live release | CM 32-18 |  |  | Yes | Yes |  |  |  |
| Generic: Bycatch mitigation/limits |  | ERS mitigation |  | Yes | Yes |  |  | Yes |
| Generic: Target fishing prohibited | CM 32-18 |  |  |  | Some spp. |  |  |  |
| Generic: Nursery grounds |  |  |  |  | Yes |  |  |  |
| Generic: Apply other tRFMO measures |  | 10 CMM alignment |  |  |  |  |  |  |
| CM/CMM: Conservation [and Management] Measure. Prohib: prohibited. * exemptions apply. ERS: ecologically-related species. |  |  |  |  |  |  |  |  |

[^6]The management of pelagic sharks listed in CITES Appendix II is being addressed in some respects by the five major tuna RFMOs (tRFMOs), which manage pelagic fisheries in $91 \%$ of the world's oceans and have the authority (albeit unclear for IOTC and IATTC), if not the explicit responsibility, to manage bycatch of the Ecologically-Related Species (ERS) associated with these fisheries. The most common measures adopted by tRFMOs specific to sharks are a prohibition on finning (the removal of a shark's fins and discarding the carcass at sea), and prohibitions on retention, landing, etc. of a limited number of species. In addition to these CMMs, these RFMOs have established reporting requirements for the catch of some shark and ray species, and in some cases the resulting data is supporting stock assessments and/or ecological risk assessments for these species.

While not specifically considered in this document, many RFBs/RFMOs have adopted non-species specific time/area closures and recommended and mandated gear restrictions. For example, SIOFA, SPRFMO, IOTC, SEAFO, CCAMLR and NEAFC have restricted the use of deep water bottom set gill nets. While these measures would prevent the catch of a broad range of taxa, they would certainly be restricting the catch of shark species and in a number of cases these gear restrictions were put in place to prevent the targeting of deep-water shark species which are particularly susceptible to overexploitation. Similarly, the management plans for Fish Aggregating Devices (FADs) introduced by tRFMOs should reduce the mortality of species such as silky sharks caught in association with tuna purse seine fisheries that use these devices in their operations.

While these efforts represent a degree of progress in addressing overfishing of sharks, it is important to note that it is very difficult to measure what contribution this is making to reducing overfishing for these species or recovering overfished shark species, not least because prohibitions may also reduce data collection opportunities. Lack et al. (2014), while assigning scores to assess the risk of overexploitation of sharks, have considered the direct contribution that different management measures make and provided guidance on how to measure this; this is therefore, a worthwhile resource to consider when looking for management measures to adopt for sharks.

While some RFMOs have made efforts to advise their Members on CITES responsibilities as a result of their catch of listed species (Clarke and IOTC Secretariat 2014, Clarke et al. 2014), there is great scope for an expansion of RFMO efforts to improve the management of CITES-listed sharks that are taken in fisheries under their remit. Most still need to be instructed by their Members to:

- undertake work that would support their Members who are CITES Parties in conducting Non-Detriment Findings (NDFs) for species they catch and land/trade, particularly for shared stocks they catch under the remit of the RFB (see operative paragraph 5, Annex 7);
- adopt management measures if necessary, such as precautionary catch or bycatch limits, for shark species (regardless of their CITES status) to ensure their catch is sustainable;
- adopt traceability systems for their products to ensure their trade is legal; and
- adopt comprehensive management plans to reduce overfishing of these species, or recovery plans for overfished species such as the oceanic whitetip shark.

A recent Joint Tuna RFMO By-catch Working Group meeting (Anon 2019) was the first to promote discussions on the assessment and management of elasmobranchs from a global perspective within the tRFMOs. It developed a list of recommended key areas for future action, covering management, scientific and technical matters, and data. The management recommendations include: "Improve communication and cooperation between CITES and tRMFOs to provide guidance and advice for the CITES listed species caught within the jurisdiction of each tRFMO."

The activities of the advisory RFBs, which contribute to the efforts of RFMOs in key areas such as monitoring, control and surveillance (MCS), information exchange, and scientific advice, may also lead to improved national fisheries governance and harmonized regional measures ${ }^{11}$.

In all cases, the RFB Members that are CITES Parties first need to request that the RFBs take action in the above areas.

### 6.2.3 Regional Shark Plans (RPOA) and other regional collaborations related to the FAO IPOASharks

To date, eight Regional Plans of Action (RPOAs) or Guidance for NPOAs and RPOAs have been adopted (Table 12), with several other regional collaborations and RPOA-like processes for sharks and rays initiated. These efforts demonstrate the potential of these existing regional institutions to strengthen collaborations to enhance CITES implementation for sharks and rays.

The Sub-Regional Fisheries Commission (Commission Sous-Régionale des Pêches-CSRP), was the first RFB to undertake action planning under the IPOA-Sharks for its seven West African Members. The CSRP adopted an RPOA-Sharks in 2001 and, importantly, collaborated with several NGOs, including IUCN and WWF, to secure funds for implementation. The programme achieved numerous advances for shark and ray conservation at national and regional level, including coordinated development of NPOAs and revisions of national fisheries and trade legislation (Diop and Dossa, 2011). Although dedicated funding to support the RPOA has not been consistent since its adoption, the CSRP has continued its support, as resources have allowed, through their designated RPOA Coordinator, and the SCRP countries have maintained their national Shark Plan focal points. That infrastructure has enabled the CSRP to play a leadership role in the region in support of capacity-building for CITES implementation for sharks and rays, and specific conservation and management efforts. A follow-on project to support implementation of the RPOA-Sharks was designed (but not implemented) under the EU-funded ACP Fish II programme in 2010. It focused primarily on conversion of actors in shark supply chains and improvement in harmonization of regulations for shark fisheries across the CSRP countries, including to support CITES implementation. The estimated budget was €3.4 million.

The Comisión Técnica Mixta del Frente Marítimo (CTMFM) / Joint Technical Commission for the Argentina-Uruguay Common Fisheries Zone (Zone Común de Pesca-ZCP) published an RPOA-Sharks in 2018. This is the only RPOA thus far produced by an RFMO. The CTMFM incorporated chondrichthyans into their work programme in 2000 and adopted their first chondrichthyan catch limits in 2002. A Chondrichthyans Working Group (Grupo de Trabajo Condrictios-GTC) was established in 2003 to, inter alia, formulate scientific advice necessary to establish conservation and management measures for chondrichthyans, evaluate their effectiveness, and make recommendations for harmonization of management and conservation measures for species whose distributions extend beyond the Common Fisheries Zone. The numerous binding conservation and management measures adopted under this RFMO include time-area closures to protect important reproductive areas for chondrichthyans, Total Annual Catch limits (TACs) for certain species; a prohibition on finning, and requirement to return to the sea all live sharks $>160 \mathrm{~cm}$ long; and landing limits for chondrichthyans by fishing set. The GTC has also formulated a cooperative research plan for chondrichthyans in the Common Fisheries Zone and conducted a range of scientific assessments, including Productivity and Sustainability Analyses, Vulnerability Estimates, Indices of abundance; and the first-ever population estimates for sharks and rays in the Southwest Atlantic.

[^7]Although the CTMFM RPOA refers to CITES and CITES Non-Detriment Findings, the major commercial species under their remit do not currently include CITES-listed species. Nevertheless, their efforts serve as examples of what other RFMOs and RFBs could incorporate into their programmes of work to address conservation and management needs of chondrichthyan species.

Also, in the Americas, the Comisión Permanente del Pacífico Sur-CPPS (RFB) adopted an RPOA (PAR Tiburón) in 2010 as a basis for coordinating its Member countries' efforts at a regional level and with RFMOs for shared stocks. One of the expressed purposes of the RPOA and its implementing framework is to enable CPPS to recommend conservation and management measures for chondrichthyans that can be adopted nationally or through other regional bodies. A CPPS Comité Técnico Científico (CTC) PAR Tiburón, comprising representatives from each Member country, assists in coordinating the RPOA. Along similar lines, the Organización del Sector Pesquero y Acuícola del Istmo Centroamericano (OSPESCA)'s Central American RPOA is implemented with the assistance of a regional Shark Working Group comprising members from each of the participating countries.

Table 11. Regional Plans of Action (RPOA) or Guidance under the FAO IPOA-Sharks

| Organisation | Date | Title | Type | Membership | Reference |
| :---: | :---: | :---: | :---: | :---: | :---: |
| BOBLME: Bay of Bengal Large Marine Ecosystem Project / Bay of Bengal IGO | 2011 | Recommendations for NPOAs and RPOA from the BOBLME Sharks Working Group | Shark <br> Assessment <br>  <br> Guidance | Bangladesh, India, Indonesia, Maldives, Malaysia, Myanmar, Sri Lanka, Thailand (BOBLME) | BOBLME 2011 |
| CPPS: Comisión <br> Permanente del Pacífico Sur (South Pacific Commission) | 2010 | Plan de Acción Regional para la Conservación de tiburones, rayas y quimeras en el Pacífico Sudeste (PAR-CCPS). | Regional Shark Plan | Chile, Colombia, Ecuador, Peru | CPPS 2010 |
| CSRP: Commission Sous-Régionale des Pêches (West Africa) | 2001 | Plan Sous-Régional d'Action Pour la Conservation et la Gestion des Raies et Requins. | Regional Shark Plan | Cape Verde, Guinea, Guinea-Bissau, Gambia, Mauritania, Senegal, Sierra Leone | $\begin{aligned} & \text { SRFC/CSRP } \\ & \text { 2001, Diop \& } \\ & \text { Dossa } 2011 \end{aligned}$ |
| CTMFM: Comisión Técnica Mixta del Frente Marítimo/Joint Fisheries Zone | 2018 | Plan de Acción Regional para la conservación y pesca sustentable de los condrictios de la area del Tratado del Río de la Plata y su Frente Marítimo. | Regional Shark Plan | Argentina, Uruguay | CTMFM 2018 |
| European Union | 2009 | Community Action Plan for the Conservation and Management of Sharks (CPOA) | Regional Shark Plan | 28 EU Member States | CPOA 2009 |
| Barcelona <br> Convention: UNEP <br> Mediterranean <br> Regional Seas <br> Programme | 2003 | Action Plan for the Conservation of Cartilaginous Fishes (Chondrichthyes) in the Mediterranean Sea. | UNEP <br> Regional Seas Shark Plan | 21 Mediterranean States and the European Union | UNEP MAP RAC/SPA. 2003 |
| OSPESCA (Central America) | 2011 | Plan de Acción Regional para la Ordenación y Conservación de los Tiburones en Centroamérica | Regional <br> Shark Plan / <br> PAR- <br> TIBURON | Belize, Costa Rica, Dominican Republic, El Salvador, Guatemala, Honduras, Nicaragua, Panama | $\begin{aligned} & \text { OSPESCA } \\ & 2011 \end{aligned}$ |
| South Pacific Island <br> Countries and Territories (PICTs) | 2009 | Pacific Islands Regional Action Plan for Sharks. | Guidance/ <br> UNEP <br> Regional <br> Seas Shark <br> Plan | 21 Members of the Secretariat of the Pacific Community and Western Central Pacific Fisheries Commission | Lack \& Meere $2009 .$ |

The European Union's Community Shark Plan (CPOA-Sharks), adopted in 2011, integrates a national, regional and global approach to the conservation and management of sharks, because it applies to the vessels and fleets of all of its (currently 28) Member States, wherever they may be fishing. The CPOA has the following three objectives:

1. To broaden the knowledge both on shark fisheries and on shark species and their role in the ecosystem: a) To have reliable and detailed species-specific quantitative and biological data on catches and landings as well as trade data for high and medium priority fisheries; b) To be able to efficiently monitor and assess shark stocks on a species-specific level and develop harvesting strategies in accordance with the principles of biological sustainability and rational long-term economic use; c) To improve and develop frameworks for establishing and coordinating effective consultation involving stakeholders in research, management and educational activities.
2. To ensure that directed fisheries for shark are sustainable and that bycatch of shark resulting from other fisheries are properly regulated: a) To adjust catches and fishing effort to the available resources with particular attention to high priority fisheries and vulnerable or threatened shark stocks; b) To minimize waste and discards from shark catches requiring the retention of sharks from which fins are removed and strengthening control measures.
3. To encourage a coherent approach between internal and external Community policy for sharks.

The EU CPOA is being implemented through the EU Revised Common Fisheries Policy Regulation, adopted in 2014, and its associated fisheries management policies and regulations. These policies and regulations apply to EU fisheries in EU waters and to EU fishing vessels outside of EU waters, including in the waters of third countries and on the High Seas, and waters that form the Area of Competence of RFMOs. The EU CPOA is not only regional but, in view of the Distant Water Fleets of many EU countries (e.g., France, Portugal, Spain) that are among the world's top shark catchers, it is also has global reach - and impact.

The EU has adopted a wide array of conservation and management measures for sharks and rays, including gear restrictions and specifications, closed areas and seasons, TACs, minimum observer requirements, and strict recording, reporting, and data management rules. In reviewing the effectiveness of management measures and adapting those, the EU relies heavily on the International Council for Exploration of the Sea (ICES), an RFB whose remit is to provide scientific advice to Northeast Atlantic littoral States and RFMOs for this region, including for the adoption of science-based quotas and prohibited species status for heavily depleted shark stocks.

As with the South Pacific collaboration between SPREP, SPC, and FFA (see section 6.2.1), efforts have been initiated in the Wider Caribbean to bring together several RFBs to collaborate on sharks and rays. These began with the establishment, in 2012, of a Shark Working Group (SWG) under the West Central Atlantic Fishery Commission-WECAFC (RFB). The SWG then became part of a larger Joint Working Group on Shark Conservation and Management (JWGSCM), composed of representatives of WECAFC, the Caribbean Regional Fisheries Mechanism-CRFM (RFB), OSPESCA (RFB), the US Caribbean Fisheries Management Council (CFMC), and Member countries in the region. An agenda items for the JWGSCM's first meeting in 2017 was to develop an RPOA for the 15 countries in the region. While an RPOA has not yet been finalized, the Terms of Reference, adopted and revised by WECAFC, provide for the Shark Working Group to: (a) facilitate sharing of available data and information on shark and ray stocks within the Wider Caribbean Region; (b) provide support to develop NPOAs for Member States and the RPOA; (c) provide technical inputs to support implementation of actions defined in the RPOA; (d) develop and implement a biennial work plan that will be monitored and evaluated; and (e) establish communication between the members of the working group, and between the working group and interested parties, including the private sector.

In Asia, which harbours several global hotspots of shark species biodiversity and extensive and intensive fisheries, and incorporates nine of the top 20 shark-fishing countries (and China), two

RFBs have been particularly active in the past decade in support of the IPOA-Sharks: the Bay of Bengal Programme Inter-governmental Organisation (BOBP-IGO) and the Southeast Asian Fisheries Development Center (SEAFDEC). The four Members of BOBP-IGO (Bangladesh, India, Maldives, and Sri Lanka), initiated an RPOA-Sharks effort in 2008. This was taken forward under the auspices of the Bay of Bengal Large Marine Ecosystem Project (BOBLME) project, which incorporated a sharks component that included development of an RPOA Sharks and also involved non-BOBP-IGO member countries, i.e., Indonesia, Malaysia, Myanmar, and Thailand. The BOBLME project was implemented during 2009-2014 with funding from the Global Environment Facility (GEF) and other multi-lateral and bi-lateral donors. A BOBLME Sharks Working Group established following a workshop in 2011 supported the development of NPOAs in several national BOBLME projects, including Bangladesh, Maldives, Malaysia, Myanmar, and Sri Lanka. This collaboration was therefore able to support shark work in a larger number of countries and directly link up with the shark and ray work undertaken by SEAFDEC in the Southeast Asia region. SEAFDEC has provided technical advice, training, and guidance over the years on shark and ray monitoring, identification, and other aspects of shark and ray fisheries management. Most recently, it has supported pilot shark and ray fisheries monitoring projects in several countries to train monitors, collect data, and develop knowledge on their fisheries and the species exploited in them. SEAFDEC has also provided technical and other assistance to the development of NPOAsSharks in the region, for example in Myanmar and Malaysia, and (as already noted) the preparation of CITES NDFs.

Following the 2013 CITES CoP16 listings of heavily traded, commercially valuable shark and ray species, the CITES Secretariat and FAO convened three regional workshops in 2014 to review CITES implementation issues and formulate recommendations and priorities for improving the capacities of CITES Management Authorities and their fisheries counterparts to fulfil their CITES obligations for these species. These workshops were held in West Africa (Casablanca Declaration, Anon. 2014a), Asia (Xiamen Declaration, Anon. 2014b) and Africa (Dakar Declaration, Anon. 2014c). Representatives from Regional Fishery Bodies (RFBs) participated in all these workshops, in recognition of the RFBs' essential role in coordinating conservation and management efforts for these commercially exploited marine resources. While there was some variability in outcomes, there was much congruence between the issues identified and recommendations formulated. In recognition of the migratory and straddling stocks nature of CITES-listed species, and the commonality in implementation challenges across countries and regions, these workshops formulated many recommendations for regional collaboration. Others related to national capacities and collaborations for CITES implementation and shark and ray conservation and management.

### 6.3 National management

6.3.1 Implementation of the FAO IPOA-Sharks - Progress on NPOAs

In 2012, FAO published an assessment of the state of implementation of the 1999 FAO IPOASharks (Fischer et al. 2012), focused on the countries, areas, or territories that individually reported over $1 \%$ of global shark catches (see section 5.1 above). Of the 26 such entities (termed 'shark catchers' in this study) that accounted for $84 \%$ of the average reported global chondrichthyan catch over the 2000-2009 period, 14 had completed NPOAs; three more (Brazil, India, Peru) had reported drafts or NPOAs in progress; one country (Iran) had reported an NPOA for which no document was provided; and an additional three countries (France, Portugal, Spain) were operating under the European Union CPOA (which is both national and regional in nature).

Almost a decade later, although their relative ranking had changed slightly since 2012, the top 40 shark catching entities were the same (see Table 12). As regards IPOA-Sharks implementation, significant progress has been made. Of the largest shark catchers, three more (India, Peru, Sri Lanka) have now completed and adopted either an NPOA or, in the case of India, a Shark Assessment Report with Guidance for an NPOA, as provided for under the IPOA-Sharks. A fourth country (Pakistan) has elaborated a draft NPOA that is currently under review. Importantly, several
countries (e.g. Argentina, Australia, Indonesia, Malaysia, Uruguay) have revised and updated their NPOAs. Australia has moved to permanently having an NPOA which is updated on an annual basis against the ten objectives for an NPOA as described in the IPOA. It also has an implementation plan. Thailand's 2005 NPOA was revised in 2017 and this revision is awaiting government approval, but neither document is linked from the FAO Database of Measures.

Brazil's 2014 National Action Plan for the Conservation of Endangered Sharks and Marine Rays, published by ICMBio (Ministry of Environment) does not cover commercially-fished species, which fall under different regulations. The broken link from the FAO Database of Measures to a 2011 Proposed Management Plan for Sustainable Use of Elasmobranchs that are Over-exploited or Threatened with Over-Exploitation, published by IBAMA (the Environment Ministry Institute of Environment and Renewable Natural Resources) refers to an earlier draft.

Only two countries remain from FAO's 2012 list of 26 top shark-fishing entities for which there is no readily available evidence of the existence of an NPOA-Sharks or NPOA process: Nigeria and Yemen. Of the additional three countries that now report $>1 \%$ of world catches, only Ecuador has adopted an NPOA (and also participates in a Regional PoA under the Comisión Permanente del Pacífico Sur-CPPS). Oman has prepared a draft NPOA (2017) but there is no link to this from the FAO database of measures. No NPOA process appears to be underway in Tanzania.

Extending beyond the 26 major shark-fishing countries identified by FAO (2012) and the current analysis of the top 40 shark-catching countries, identifies a number of countries that have not yet adopted NPOAs. Many of these are important for chondrichthyan biodiversity as well as for CITESlisted species. A few States do not appear on lists of the world's major shark fishing countries, although the size of their fleets and/or volume of marine fish catches suggest that they would qualify, if catch data were available to a higher taxonomic level. Examples include Viet Nam and Myanmar, which have very large marine fisheries (ranked globally as the world's $11^{\text {th }}$ and $16^{\text {th }}$ respectively) but had not reported any shark catches to 2017 and, thus, do not yet appear in shark catch rankings (their shark catches are likely lumped with other unidentified species). Additionally, China is ranked in about $50^{\text {th }}$ place for shark catches, based on FAO data, but reports to FAO the world's largest catch of all marine fishes combined. It seems possible, therefore, that that China, Viet Nam and Myanmar should also be considered as major shark-fishing countries.

The above analysis does not attempt to evaluate the extent to which NPOAs, once adopted, have been implemented, nor to assess whether the status of shark stocks and performance of shark fisheries management measures have improved as a result.

Table 12. Responses to the FAO IPOA-Sharks by top 40 shark catching entities (countries, areas or territories), ranked by reported (FAO FishStat) or inferred shark catches.

| Countrylarea/territory | Rank 2000-09 | Rank 2008-17 | NPOA date | RPOA date |
| :---: | :---: | :---: | :---: | :---: |
| Angola | 37 | 38 |  |  |
| Argentina | 5 | 6 | 2015 (rev. 2009) | CFTM 2018 |
| Australia | 24 | 23 | 2014 (V.2) |  |
| Brazil | 13 | 9 | Proposed 2011 |  |
| Canada | 21 | 36 | 2007 |  |
| Chile | 32 | 39 | 2006 | CPPS CTCPAR 2015 |
| Costa Rica | 26 | 32 | 2010 | PARTCA 2011 |
| Ecuador | 40 | 20 | 2006 | CPPS CTCPAR 2015 |
| France | 11 | 13 |  | EU CPOA 2009 |
| Ghana | 39 | 27 |  |  |
| India | 2 | 3 | SAR 2015 |  |
| Indonesia | 1 | 1 | 2015 (V.2) |  |
| Iran (Islamic Rep. of) | 18 | 16 |  |  |
| Japan | 10 | 14 | 2011 (V.3) |  |
| Korea, Republic of | 20 | 18 | 2011 |  |
| Madagascar | 28 | 29 |  |  |
| Malaysia | 9 | 8 | 2014 (V.2) |  |
| Mexico | 6 | 4 | 2004 |  |
| Morocco | 31 | 34 |  |  |
| Namibia | 36 | 37 | 2003 |  |
| New Zealand | 14 | 11 | 2013 (V.2) |  |
| Nigeria | 17 | 10 |  |  |
| Oman | 29 | 21 | 2017 Draft |  |
| Pakistan | 8 | 15 | Draft under review |  |
| Peru | 22 | 17 | 2014 | CPPS CTCPAR 2015 |
| Philippines | 30 | 31 | 2017 (V.2) |  |
| Portugal | 15 | 12 |  | EU CPOA 2009 |
| Russian Federation | 35 | 33 |  |  |
| Senegal | 25 | 25 | 2005 | CSRP 2001 |
| South Africa | 38 | 35 | 2013 |  |
| Spain | 3 | 2 |  | EU CPOA 2009 |
| Sri Lanka | 16 | 24 | 2013 |  |
| Taiwan Prov. of China | 4 | 7 | 2004 |  |
| Tanzania, United Rep. | 34 | 22 |  |  |
| Thailand | 12 | 26 | 2005, 2017 (V.2) |  |
| United Kingdom | 19 | 30 | 2011 (V.2) | EU CPOA 2009 |
| United States of America | 7 | 5 | 2001 |  |
| Uruguay | 33 | 40 | 2015 (V.2) | CFTM 2018 |
| Venezuela, Boliv Rep. | 27 | 28 | 2013 (V.2) |  |
| Yemen | 23 | 19 |  |  |
| China | ? | ? |  |  |
| Myanmar | ? | ? |  |  |
| Viet Nam | ? | ? |  |  |

## 7 Conclusions

## Conservation Status (section 2)

The global conservation status of major commercial shark and ray species is poor and still deteriorating for many species, although there are some early signs of recovery for a few. Poor conservation status is particularly notable for the oceanic pelagic sharks that are the largest source of fins in international trade (over $77 \%$ are threatened), and for the shark-like rays from shallow coastal habitats that are among the world's most threatened cartilaginous fishes. These species groups dominate the chondrichthyan fish taxa listed in the CITES Appendices. The Red List status of most CITES Appendix II sharks has recently been reassessed by IUCN, and several are now known to be more seriously threatened than formerly understood. The oceanic whitetip shark, scalloped hammerhead and great hammerhead sharks have been reclassified as Critically Endangered; whale shark, pelagic thresher and smooth hammerhead shark as Endangered.

## Threats (section 3)

Excessive fishing mortality is the most widespread threat. Fisheries affect virtually $90 \%$ of chondrichthyans and every species listed in the CITES Appendices. Over $90 \%$ of CITES-listed species are targeted or retained by at least some fisheries, versus only $26 \%$ of all the chondrichthyans. Bycatch impacts $83 \%$ of species in large-scale fisheries and $52 \%$ of those in small-scale fisheries, but all CITES-listed species are a bycatch in a fishery somewhere. Strengthened fisheries management is urgently required to reduce excessive or unsustainable mortality in target and bycatch fisheries. This is equally important for unlisted species as it is for the pelagic shark and ray species listed in the CITES Appendices.

## Fisheries and Trade Status (section 4)

Industrial and artisanal fleets supply markets in Asia for processed meat products, shark and ray fins, while fillets of the meat of the same captured sharks is often diverted along separate supply channels to meet demand in growing markets in Europe and South America. Total catches of sharks and rays reported to FAO peaked in 2000, before declining slowly. Most were taken from the Atlantic Ocean and adjacent seas (37\%), followed by the Pacific (33\%) and Indian Ocean (26\%). The largest shark catchers ${ }^{12}$ in this and former analyses are Indonesia, India and Spain, followed by Mexico, USA, Argentina, and Taiwan Province of China. The top 40 catchers have remained unchanged since 2000, but these top seven are now reporting a greater proportion of global catches (rising from $48 \%$ to $59 \%$ ). Although the number of catchers reporting more than $1 \%$ of the global catch has fallen from 26 to 24 over the past decade, the 24 are now taking $91 \%$ of the reported world catch, compared with $85 \%$ in earlier years. These figures exclude some major fishing nations that may under-report their shark catches, including China (the world's largest fishing nation), and Viet Nam and Myanmar (which report no sharks despite being among the world's 20 fishing nations).

Shark and ray meat and fin trade volumes and value have declined over the past decade. The top 20 importers of shark meat accounted for $90 \%$ of global imports over the past 12 years. Europe and South America are the largest retail markets and importers for shark and ray meat. The top meat exporting countries include Spain, Taiwan, Uruguay, USA, Argentina, Portugal, Japan, Namibia, and Indonesia. The four largest importers of shark fin (Hong Kong SAR, Malaysia, China and Singapore) account for almost $90 \%$ of the fin trade. Hong Kong Customs records report trade with an average of 83 nations annually, but the largest fin exporters and re-exporters are Singapore, Taiwan, Spain, Peru, United Arab Emirates, and Indonesia.

[^8]The taxonomic resolution of catches reported to FAO has improved slightly over the past ten years. In 2017, 62\% of global reported chondrichthyan catches were recorded within taxonomic groupings, including 19\% under the category 'Sharks, rays, skates etc, nei', and $38 \%$ at species level. Records of trade in meat and fins are still mostly not provided at species level. However, genetic analyses of fin trimmings in retail markets identified a very large number of sharks, rays and chimaeras in trade. Four species (three listed in CITES Appendix II) contributed more than $50 \%$ of samples analysed, eight additional species contributed $>1 \%$ each of the global total, and fins from CITES-listed species comprised over 20\% of samples.

## Management status (section 5)

Resolution Conf. 12.6 (Rev. CoP18) - Conservation and Management of Sharks - identifies the importance of maintaining close collaboration between FAO, Regional Fisheries Management Organisations, Regional Fishery Bodies, the Convention on the Conservation of Migratory Species of Wild Animals and other relevant international organisations to improve coordination and synergies in the implementation of CITES provisions for CITES-listed shark species (Annex 8). It, inter alia, encourages Parties to work through the respective mechanisms of these instruments to improve coordination with activities under CITES.

Several of the 18 Regional Seas Conventions and Action Plans (RSCAPs) coordinated through the UN Regional Seas Programme are actively engaged in the conservation and management of sharks (particularly threatened species) or are developing programmes in this area.

Some 32 Regional Fishery Bodies (RFBs) have potential to support the implementation of CITES for chondrichthyans, including 14 Regional Fisheries Management Organisations (RFMOs). Ten RFMOs have adopted one or more Conservation and Management Measures (CMM) for sharks and/or rays, including eight CMMs for CITES-listed species. Most of the latter prohibit the retention of these species and mandate safe release of sharks caught accidentally; some prohibit intentional purse seine sets on whale sharks. Additional non-species-specific time/area closures and gear restrictions enacted under some RFBs are likely also to reduce fishing mortality of shark and ray species. However, one of the biggest potential synergies lies in improved data collection for and management of CITES-listed sharks taken in fisheries under the RFBs' remit. As noted in Res. Conf. 12.6 (Rev. CoP18), this could include making information available to assist Scientific Authorities in the making of Non-Detriment Findings (NDFs) for shared stocks under the remit of the RFB (paragraph 5); recommending and/or adopting precautionary catch limits for CITES-listed shark species, as well as their allocation; adopting traceability systems for their products to ensure their trade is legal; and adopting comprehensive management plans to reduce overfishing, or recovery plans for overfished CITES species such as the oceanic whitetip.

Only one RFMO has adopted a Regional Shark Plan (RPOA) under the framework of the FAO International Plan of Action for the Conservation and Management of Sharks (IPOA-Sharks): the bilateral Comisión Técnica Mixta del Frente Marítimo/Joint Technical Commission of the Maritime Front (CTMFM). The European Union Community Shark Plan (EU POA) operates at regional and global level (for all EU fisheries within and outside EU waters). All other RPOAs and/or guidance for Shark Plans have been developed and adopted by the advisory RFBs, RSCAPs, or other regional advisory bodies.

At national level: significant progress has been made since FAO's 2012 review of the implementation of the FAO IPOA-Sharks by the world's largest shark catchers. Additional large catchers have drafted and/or adopted National Shark Plans (NPOAs) or NPOA Guidance. Several have revised and updated their NPOAs, a few more than once. However, other important fishing countries have still not produced an NPOA or made one publicly available. Among the new top 24 reporting shark catchers, these are: Iran, Nigeria, Oman, Tanzania, and Yemen. China, Myanmar and Vietnam, countries with major fisheries capacity but low or no reported shark catch, have also not elaborated Shark Plans.

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Annex 1. CITES Appendix II and other major traded shark species' Management Risk by unit/stock (Lack et al. 2014), countries of origin, major fishery types, primary uses in trade and availability of data

| Species | Risk of overexploitation | RFMO Prohibitions | Range and catching countries (FAO, 2018) | Major fishery types | Primary uses and consumer markets | Catch and trade data availability |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Pelagic thresher shark, Alopias pelagicus | IOTC: High WCFPC: High | ICCAT members commit to no directed fishery for any Alopias species (BYC 09-07; 2009). IOTC prohibits retention of thresher sharks in commercial fleets and by recreational fishers (Res 12/09; 2012). | Distribution: Indo-Pacific Caught by: SEP*: Ecuador | Bycatch in pelagic longline tuna fisheries and some smaller shark fisheries in the Gulf of California, Red Sea and SE Asia. Bycatch in Spanish Swordfish longline fleet in the Indian Ocean. Caught in longline fisheries in Indonesia and SE Asia. Inshore coastal gillnets, longlines and offshore (not oceanic) longline and gillnets. | Utilized for food, liver oil for vitamin extraction, hides for leather, and fins for shark-fin soup. Most commonly traded as fins. Threshers were $10^{\text {th }}$ (Field et al. 2017) and $12^{\text {th }}$ most common family traded for fins on the Hong Kong market (Cardeñosa et al. 2017). | Catch and fishing effort data is to be reported by members of the following RFMOs: <br> - IOTC, <br> - WCFPC (by gear type, including available historical data). |
| Bigeye thresher shark, Alopias superciliosus | CCSBT: High IATTC: High ICCAT: High IOTC: High WCPFC: High GFCM: High | ICCAT prohibits retention and landings of Bigeye thresher, and no directed fishery for any Alopias species (BYC 09-07; 2009). IOTC prohibits retention of thresher sharks in commercial fleets and by recreational fishers (Res 12/09; 2012). | Distribution: Circumglobal <br> Caught by: <br> ECA: Portugal, Spain <br> NEA: Portugal, Spain <br> SEA: Portugal <br> SWA: Brazil, Portugal <br> WCA: Mexico, Spain, Venezuela <br> MBS: Spain <br> ECP: USA <br> SEP: Ecuador, Portugal, Spain <br> SWP: New Zealand | Pelagic longline fisheries in most areas; artisanal trammel and gillnet fisheries in the Mediterranean; longline and gillnet in SW Atlantic; bycatch of the purse seine fishery operating in the Eastern Pacific Ocean. | Utilized for food, liver oil for vitamin extraction, hides for leather, fins for sharkfin soup. <br> Most commonly traded as fins. Threshers were the $10^{\text {th }}$ (Field et al. 2017) and $12^{\text {th }}$ most common family traded for fins on the Hong Kong market (Cardeñosa et al. 2017). | Catch and fishing effort data is to be reported by members of the following RFMOs: <br> - ICCAT (must also include size frequencies), <br> - IOTC, <br> - WCPFC (by gear type and including historical data) and <br> - GFCM (including gear type and discards). <br> - No data collected by IATTC. <br> Trade data available from CITES Trade Database: 2017 - present |
| Common thresher shark, Alopias vulpinus | CCSBT: High IATTC: High ICCAT: High IOTC: High WCPFC: High GFCM: High Spain: High | ICCAT: no directed fishery for any Alopias species (BYC 09-07). IOTC prohibits retention of thresher sharks in commercial fleets and by recreational fishers (Res 12/09; 2012). | Distribution: Circumglobal <br> Caught by: <br> ECA: Korea, R. <br> NEA: France <br> NWA: USA <br> SEA: South Africa <br> SWA: Uruguay, Portugal EIO: Portugal | Caught by offshore longline and pelagic gillnet fisheries; also fished with anchored bottom and surface gillnets, and is a bycatch of other gear including bottom trawls and fish traps. | Utilized for food, liver oil for vitamin extraction, hides for leather, and fins for shark-fin soup. Most commonly traded as fins. Threshers were the $10^{\text {th }}$ (Field et al. 2017) and $12^{\text {th }}$ most common family traded for fins on the Hong | Catch and fishing effort data is to be reported by members of the following RFMOs: <br> - ICCAT (must also include size frequencies), <br> - IOTC, <br> - WCPFC (by gear type and including historical data) and <br> - GFCM (including gear type and discards). <br> - No data collected by IATTC. |

Annex 1. CITES Appendix II and other major traded shark species' Management Risk (continued)

| Species | Risk of overexploitation | RFMO Prohibitions | Range and catching countries (FAO, 2018) | Major fishery types | Primary uses and consumer markets | Catch and trade data availability |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | WIO: Portugal, France <br> MBS: France, Italy <br> SWP: New Zealand <br> SEP: Spain <br> ECP: USA; NEP: USA |  | Kong market (Cardeñosa et al. 2017). | Trade data available from CITES Trade Database: 2017 - present |
| Silky shark, Carcharhinus falciformis | ICCAT: High IATTC: High IOTC: High WCPFC: High | IATTC prohibits retention by purse seiners (Res C-1904; 2019). ICCAT prohibits retention (BYC 1108; 2011). WCPFC prohibits retention, landing and sale; requires live release (2019/04). | Distribution: Circumglobal <br> Caught by: <br> ECA: Portugal, Spain, Taiwan, <br> Togo <br> NEA: USA <br> SEA: Taiwan <br> SWA: Brazil, Portugal, Taiwan <br> WCA: Costa Rica, Spain, USA <br> EIO: Sri Lanka, Taiwan <br> WIO: Iran, Mozambique, <br> Portugal, Taiwan, Tanzania <br> ECP: Costa Rica, Guatemala, <br> Spain, Taiwan <br> SEP: Ecuador <br> WCP: Fiji, Taiwan, Vanuatu | Fished either directly or as a bycatch throughout its range. It is taken in coastal longline fisheries, oceanic purse seine fisheries on drifting FADs (fish aggregating devices) targeting tuna, swordfish and other billfish around the world, and by coastal artisanal fisheries. Incidental catch often retained for meat and fins. | Utilized for meat and fins. Considered to be the second most commonly traded species in the fin trade (Fields et al. 2017; Cardeñosa et al. 2017). | Landings data is to be collected by members of the following RFMOs: <br> - ICCAT: Annual data for catches of shark, including effort, gear, landings and discards, to species level if possible. Discards of silky shark to be recorded with status (dead or alive). <br> - IOTC: Annual catches of sharks, to the species level where possible. <br> - WCPFC: Annual data on catch and fishing effort by gear type, noting sharks that are retained and discarded, specifically including data on silky shark. <br> Trade data available from CITES Trade Database: 2017 - present |
| Oceanic whitetip shark, Carcharhinus longimanus | CCSBT: High IATTC: High ICATT: High IOTC: High WCPFC: High | IATTC prohibits retention - live release required (IATTC 11-10; 2011). ICCAT prohibits retention - release whether alive or dead (BYC $10-07$; 2010). <br> IOTC prohibits retention (Res 13/6; 2013). <br> WCPFC prohibits retention, landing and sale; requires | Distribution: Epipelagic tropical and subtropical waters. <br> Caught by: <br> ECA: Portugal <br> SWA: Brazil, Portugal <br> EIO: China, Sri Lanka <br> WIO: China, Iran, Maldives, <br> Mozambique, Portugal, <br> Tanzania <br> ECP: China, Taiwan <br> SEP: China, Ecuador <br> SWP: China <br> WCP: China, Fiji, Taiwan | Bycatch of pelagic longline, pelagic gillnets, purse seine, handlines, and occasionally pelagic and even bottom trawls. Mostly taken in tuna and swordfish fisheries. Predominant gear appears to vary by area, e.g. catch of oceanic whitetip by longline in the WCPO is higher than in other oceans due to fishing operations concentrated in equatorial regions. | Primarily traded as highly valuable fins. Meat may be consumed locally if retained. Ranked the 7th most commonly traded species in the fin trade (Fields et al. 2017). | Landings data is to be collected by members of the following RFMOs: <br> - CCSBT: Members are required to report under the reporting requirements of ICCAT, IOTC and WCPFC. Fishing effort data for fisheries in which oceanic whitetip is taken as bycatch are collected. <br> - IATTC: Requires reporting of discards and releases with indication of life status. <br> - ICCAT: Requires reporting for pelagic sharks including oceanic whitetip of catch and effort statistics. <br> - IOTC: Mandated collection of catch and effort data for oceanic whitetip taken by longline, purse seine and gillnet gear. Res. |

Annex 1. CITES Appendix II and other major traded shark species' Management Risk (continued)

| Species | Risk of over- <br> exploitation | RFMO Prohibitions | Range and catching <br> countries (FAO, 2018) | Major fishery types | Primary uses and <br> consumer markets |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  |  | live release <br> (2019/04). |  | Catch and trade data availability |  |

Annex 1. CITES Appendix II and other major traded shark species' Management Risk (continued)

| Species | Risk of overexploitation | RFMO Prohibitions | Range and catching countries (FAO, 2018) | Major fishery types | Primary uses and consumer markets | Catch and trade data availability |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| shark, <br> Isurus oxyrinchus | IATTC: High ICCAT: <br> Medium IOTC: High WCPFC: High New Zealand: Medium | recommendation for the North Atlantic stock mandates live release with some exemptions (ICCAT BYC 19-06; 2019). GFCM prohibits the retention of shortfin mako (36/2012/3). | Caught by: <br> ECA: Belize, Cote d'Ivoire, China, Morocco, Portugal, Senegal, Spain, Taiwan, Togo, UK <br> NEA: France, Portugal, Spain, UK <br> NWA: France, Portugal, Spain, UK <br> SEA: China, Namibia, Portugal, South Africa, Spain, Taiwan, UK SWA: Belize, Brazil, China, Portugal, Spain, Taiwan, Uruguay <br> WCA: Belize, Mexico, Panama, Portugal, Spain, Taiwan, Trinidad and Tobago, USA, Venezuela <br> EIO: China, Guinea, Portugal, Spain, Sri Lanka, Taiwan, UK WIO: Belize, China, France, Guinea, Iran, Mozambique, Portugal, Seychelles, South Africa, Spain, Taiwan, Tanzania, UK <br> MBS: Libya, Spain <br> ECP: China, Costa Rica, French Polynesia, Portugal, Spain, Taiwan, USA <br> SEP: Chile, China, Ecuador, Portugal, Spain, Uruguay SWP: China, New Zealand, Portugal, Spain WCP: China, Fiji, New Caledonia, Taiwan, Vanuatu | longline and driftnet fisheries, particularly in high-seas fisheries, and is an important coastal recreational species. | well as its fins and skin. Oil is extracted for vitamins and fins for shark-fin soup. Jaws and teeth are also sold as ornaments and trophies. Was ranked as the $5^{\text {th }}$ most common species in the fin trade in Hong Kong (Fields et al. 2017). | by members of the following RFMOs: <br> - ICCAT <br> - IOTC <br> - WCPFC |
| Longfin mako | CCSBT: High |  | Distribution: Worldwide in | Caught as bycatch in tropical | Utilized fresh, frozen, | Landings and effort data are to be collected |



| Species | Risk of overexploitation | RFMO Prohibitions | Range and catching countries (FAO, 2018) | Major fishery types | Primary uses and consumer markets | Catch and trade data availability |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| shark, <br> Isurus paucus | IATTC: High ICCAT: High IOTC: High WCPFC: High |  | temperate and tropical waters <br> Caught by: <br> ECP: Portugal, Spain <br> NWA: Spain, USA <br> SWA: Portugal, Spain <br> WCA: Spain, Trinidad and Tobago, Venezuela | pelagic longline fisheries for tuna, swordfish and sharks and in other oceanic fisheries, which operate throughout its range. | and dried or salted for human consumption; meat (lower quality), fins (adult high value), jaws (highly prized), skin, cartilage (Compagno, 1984). Fins higher value than meat; enter international trade (Reardon et al. 2006). | by members of the following RFMOs: <br> - ICCAT (including size frequencies) <br> - IOTC <br> - WCPFC |
| Porbeagle shark, <br> Lamna nasus | CCAMMLR: <br> High <br> CCSBT: High <br> GFCM: High <br> IATTC: High <br> ICCAT: High <br> IOTC: High <br> NAFO: High <br> NEAFC: High <br> WCFPC: High <br> EU: High <br> Canada: High <br> New Zealand: <br> Medium | ICCAT requires live release (ICCAT BYC 15-06; 2015). <br> NEAFC prohibits directed fishing, requires live release of bycatch (Rec 7:2020). <br> Prohibited in Mediterranean (GFCM 42/2018/2) | Distribution: Circumglobal in temperate waters of the southern hemisphere Caught by: <br> ECA: Portugal, Spain NEA: Faroe Islands, France, Norway <br> NWA: Canada, Spain <br> SEA: Spain <br> SWA: Uruguay <br> SWP: New Zealand | Targeted mainly by longline and taken as bycatch mainly in pelagic longline fisheries but also in midwater and bottom trawling, demersal longline and gillnets. | Primarily utilised and traded as meat. | Landings and effort data required to be collected by the following RFMO members and countries: <br> - CCAMLR <br> - GFCM (incl. bycatch, release, discards) <br> - ICCAT (including size frequencies) <br> - IOTC <br> - NEAFC (targeting prohibited; all bycatch must be returned to sea; all retained and discarded specimens reported by weight) <br> - WCPFC (porbeagle catch taken south of <br> 20 degrees South must be reported) <br> - Canada <br> - New Zealand (only catch data) <br> Trade data available from CITES Trade <br> Database: 2012 - present |
| Whale shark, Rhincodon typus | Risk not assessed | IATTC \& IOTC: prohibit intentional purse seine sets on whale sharks, require safe release of accidentally encircled whale sharks (IATTC Res C.2019-06; IOTC 2013/05). | Distribution: Circumglobal in tropical and warm-temperate seas | Briefly targeted in small-scale fisheries; may be encircled in tuna purse-seine nets. | Was primarily utilised for meat; also liver oil, fins, and gills. | Trade data available from CITES Trade Database: 2004 - present |

Annex 1. CITES Appendix II and other major traded shark species' Management Risk (continued)

| Species | Risk of overexploitation | RFMO Prohibitions | Range and catching countries (FAO, 2018) | Major fishery types | Primary uses and consumer markets | Catch and trade data availability |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | WCPFC prohibits retention; sets on tuna associated with whale shark if sighted prior to set (2019/04). |  |  |  |  |
| Scalloped Hammerhead, Sphyrna lewini | IATTC: High ICCAT: High IOTC: High NAFO: High WCPFC: High | Retention of all hammerhead species (except for Sphyrna tiburo) prohibited by ICCAT and GFCM (ICCAT BYC 10-08, 2010; GFCM 42/2018/2) | Distribution: Circumglobal in coastal warm temperate and tropical seas. <br> Caught by: <br> ECA: Mauritania <br> SWA: Brazil <br> WCA: USA, Venezuela <br> SEP: Ecuador | Taken as target and bycatch by trawls, purse seines, gillnets, fixed bottom longlines, pelagic longlines and inshore artisanal fisheries. | Primarily traded as fins. Was ranked as the 3 rd (Fields et al. 2017) and $4^{\text {th }}$ (Cardeñosa et al. 2017) most common species in the fin trade in Hong Kong. | Landings and effort data required to be collected by members of the following: <br> - ICCAT: Retention of all hammerhead species prohibited; number of discards and releases to be recorded with life status <br> - IOTC: For fisheries using longline and gillnet gear but not for purse-seiners <br> Trade data available from CITES Trade Database: 2012 - present |
| Great hammerhead, Sphyrna mokarran | Risk not assessed. | Retention of all hammerhead species (except for S. tiburo) prohibited by ICCAT and GFCM (ICCAT BYC 10-08, 2010; GFCM 42/2018/2) | Distribution: Coastal tropical and warm temperate waters worldwide <br> Caught by: <br> WCA: USA, Venezuela | Taken by target and as bycatch in fisheries using longlines, fixed bottom nets, hook-and-line, and possibly with pelagic and bottom trawls. | Primarily traded as fins. Ranked the $7^{\text {th }}$ most commonly traded species in the fin trade (joint rank with oceanic white-tip; Fields et al. 2017). | Trade data available from CITES Trade Database: 2014 - present |
| Smooth hammerhead, Sphyrna zygaena | CCSBT: High IATTC: High ICCAT: High IOTC: High WCPFC: High GFCM: High | Retention of all hammerhead species (except for S. tiburo) prohibited by ICCAT and GFCM (ICCAT BYC 10-08, 2010; GFCM 42/2018/2) | Distribution: Widespread in temperate and tropical seas. <br> Caught by: <br> ECA: Morocco, Portugal, Spain <br> NEA: Portugal, Spain <br> WIO: Iran <br> SEP: Ecuador <br> SWP: New Zealand | Caught in a variety of fisheries including artisanal and smallscale commercial fisheries, bottom longlines as well as offshore pelagic longlines and gillnets. | Utilized for fins, skin, liver-oil, cartilage, teeth. Ranked the $4^{\text {th }}$ most commonly traded species in the fin trade (Fields et al. 2017). | Landings and effort data required to be collected by members of the following RFMOs: <br> - IATTC (including gear type) <br> - ICCAT: Retention of all hammerhead species prohibited; number of discards and releases to be recorded with life status - IOTC <br> Trade data available from CITES Trade Database: 2014 - present |
| Manta rays, <br> Mobula (Manta), two | Risk not assessed | IATTC, IOTC, WCPFC prohibit targeting, retention | Distribution: Circumglobal <br> Caught by: (categorised under 'Mantas, devil rays nei'): | Caught as bycatch and targeted throughout the Atlantic, Pacific, and Indian Oceans with a variety | Utilized for meat, medicine and branchial filter plates (gill rakers) | Currently catches are not recorded by countries submitting to the FAO at species level, except for the Giant manta, but in |

Annex 1. CITES Appendix II and other major traded shark species' Management Risk (continued)

| Species | Risk of overexploitation | RFMO Prohibitions | Range and catching countries (FAO, 2018) | Major fishery types | Primary uses and consumer markets | Catch and trade data availability |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| species |  | and sale any mobulids (IATTC C-2015-04; IOTC 201903; WCPFC 201905) | EIO: Indonesia, Sri Lanka WCP: Indonesia | of gear types including harpooning, netting and trawling. Bycatch in purse seine, gillnet, and trawl fisheries. | from Mobula. Used for traditional Chinese medicine. | groupings of 'Mantas, devil rays nei' (average catch of 4471 tonnes/year; increasing trend) and 'Rays, stingrays, mantas nei' (127 220 tons/year, increasing trend, FAO 2019). |
| Mobulid/devil rays, Mobula, nine species | Risk not assessed | IATTC, IOTC, WCPFC prohibit targeting, retention and sale (IATTC C-2015-04; IOTC 201903; WCPFC 201905) <br> GFCM probibits $M$. mobular (42/2018/2) | Distribution: Worldwide distributions in tropical and temperate waters of Pacific, Atlantic and Indian Oceans. <br> Caught by: (categorised under 'Mantas, devil rays nei'): <br> EIO: Indonesia, Sri Lanka WCP: Indonesia | Caught in commercial and artisanal, target and bycatch, fisheries throughout their global range in the Atlantic, Pacific and Indian Oceans. | Primarily traded for their gill plates. Meat, cartilage and skins is also utilised but not as important as gill plates. |  |
| Blue shark, Prionace glauca | CCSBT: High IATTC: High ICCAT:Mediu m IOTC: High WCPFC: High | ICCAT TACs in North Atlantic (BYC 2019-07) and South Atlantic (BYC 201908) | Distribution: wide ranging, found in tropical, subtropical and temperate waters. <br> Reported as landed by the following top countries: <br> AO and adjacent seas: Spain, Portugal, Brazil, Taiwan (Prov. China), Namibia. <br> IO: Indonesia, Spain, Taiwan Province of China. <br> PO: Mexico, Spain. | Rarely targeted by commercial fisheries, but a major bycatch of longline and driftnet fisheries, particularly on high-seas. | Primarily traded as fins. Was the most abundant in international trade ranked number 1 most common species found in the fin trade market in Hong Kong, Fields et al. 2017; Cardeñosa et al. 2017. Meat popular in Spanish markets, and in Asia processed as surimi. | Catch data recorded at species level in the FAO FishStat database. <br> ICCAT has a non-binding resolution for catch recording and data submission. IOTC Res18/02 adopted in 2018 requires catch monitoring, recording and reporting. |

*AO: Atlantic Ocean, NWA: Northwest Atlantic, WCA: Western Central Atlantic, ECA: Eastern Central Atlantic, SWA: Southwest Atlantic, SEA: Southeast Atlantic; IO: Indian Ocean, WIO: Western Indian Ocean, EIO: Eastern Indian Ocean; PO: Pacific Ocean, NWP: Northwest Pacific, NEP: Northeast Pacific, WCP: Western Central Pacific, ECP: Eastern Central Pacific, SWP Southwest Pacific, SEP: Southeast Pacific; MBS: Mediterranean and Black Sea.
Annex 2. Regional Fisheries Management Organizations (RFMOs) with current Conservation and Management Measures for sharks, rays and chimaeras

| RFMO | CMM Ref | Date | Title | Species | Summary |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Commission for the Conservation of Antarctic Marine Living Resources (CCAMLR) |  |  |  |  |  |

Commission for the Conservation of Southern Bluefin Tuna (CCBST) $\begin{array}{ll}\text { Resolution to Align CCSBT's Ecologically } & \begin{array}{l}\text { sea birds, sea turtles, } \\ \text { Related Species measures with those of } \\ \text { sharks, cetaceans }\end{array} \\ \text { other tuna RFMOs }\end{array}$
Recommendation to Mitigate the Impact on sea birds, sea turtles, Ecologically Related Species of Fishing for sharks Southern Bluefin Tuna
General Fisheries Commission for the Mediterranean (GFCM)
GFCM 42/2018/2 2018 On fisheries management measures for the 24 species of sharks Finning, beheading and skinning of specimens before landing prohibited. Trawl nets prohibited within 3 n miles of or shallower than 50 m . Prohibited to retain on board, transship, land, transfer, store, sell elasmobranchs listed in SPA/BD Barcelona Convention Protocol Annex II (endangered or threatened spp).
Will develop management measures to achieve MSY no later than 2020. CPCs to adopt these and to protect a \% of trawl grounds. Evaluate effectiveness by 2018.
Prohibits intentional net sets on whale sharks. Requires safe release and geted, catch of silky sharks <100 cm must not exceed $20 \%$ of all silky sharks. Reduced use of wire leaders if \% exceeded. Small vessels exempted. No fishing in pupping areas. Data requirements. Research into shark species, gear selectivity, improved handling practices to maximise post-release survival.
Annex 2. Regional Fisheries Management Organizations (RFMOs) with Conservation and Management Measures for sharks, rays and chimaeras (continued)

| RFMO | CMM Ref | Date | Title | Species | Summary |
| :---: | :---: | :---: | :---: | :---: | :---: |
| IATTC | $\begin{aligned} & \text { Res. C-16- } \\ & 05 \end{aligned}$ | 2016 | On the management of shark species | All sharks, specifically silky, hammerheads, whale sharks | Data collection and reporting. Safe release requirements. |
| IATTC | IATTC 15-04 | 2015 | On the conservation of mobulid rays caught in association with fisheries in the IATTC convention area | Mantas and mobulas | Retention prohibited. Live release following guidelines required. Data recording and reporting. Artisanal fleets exempted. |
| IATTC | IATTC 11-10 | 2011 | On the conservation of Oceanic whitetip sharks caught in association with fisheries in the Antigua Convention Area | Oceanic whitetip sharks | Retention prohibited. Live release required. Data recording and reporting. |
| IATTC | IATTC 05-03 | 2005 | On the Conservation of sharks caught in association with fisheries in the Eastern Pacific | All sharks | CPCs should establish and implement NPOAs. Full utilisation. No finning, with a $5 \%$ fin:carcass ratio. Live release, research, data requirements. |
| International Commission for the Conservation of Atlantic Tunas (ICCAT) |  |  |  |  |  |
| ICCAT | BYC 19-08 | 2019 | Management measures for conservation of South Atlantic blue shark caught in association with ICCAT fisheries | Blue shark | Annual TAC established. Allocation to be decided by 2021. |
| ICCAT | BYC 19-07 | 2019 | Amending Rec 16-12 on management measures for the conservation of the North Atlantic blue shark caught in association with ICCAT fisheries | Blue shark | Annual TAC established. Catch limits for EU, Japan, Morocco; other CPCs to maintain at recent levels. To be reviewed in 2021. |
| ICCAT | BYC 19-06 | 2019 | On the conservation of North Atlantic shortfin mako caught in association with ICCAT fisheries. | Shortfin mako | Prompt live release, with exemptions (when dead), data collection and reporting, maintain historical catch levels. Research. |
| ICCAT | BYC 18-06 | 2018 | On improvement of compliance review of conservation and management measures regarding sharks caught in association with ICCAT fisheries. | All sharks | Non-binding. Reporting on implementation and compliance with shark conservation and management measures. Finning, data reporting, porbeagle, mako, bigeye thresher, oceanic whitetip, hammerheads, silky sharks |
| ICCAT | BYC 15-06 | 2015 | On Porbeagle caught in association with ICCAT fisheries. | Porbeagle | Binding. Live release. Data collection, research. |
| ICCAT | BYC 14-06 | 2014 | On Shortfin Mako Caught in Association with ICCAT Fisheries. | Shortfin Mako | Binding. Improve catch recording and reporting. Research. |
| ICCAT | BYC 13-10 | 2013 | On Biological Sampling of Prohibited Shark Species by Scientific Observers. | Bigeye thresher (09-07), Oceanic whitetip (1007), Hammerhead (1008), Silky (11-08). | Binding. Only use dead specimens. Permits required. Reporting requirements. |


| RFMO | CMM Ref | Date | Title | Species | Summary |
| :---: | :---: | :---: | :---: | :---: | :---: |
| ICCAT | BYC 12-05 | 2012 | On Compliance with Existing Measures on Shark Conservation and Management. | bigeye thresher (09-07), oceanic whitetip (1007), hammerhead (1008), silky (11-08). | Binding. All CPCs submit to the ICCAT Secretariat details of their implementation of and compliance with shark conservation and management measures [Recs. 04-10, 07-06, 09-07, 10-08, 10-07, 11-08 and 11-15]. |
| ICCAT | BYC 11-08 | 2011 | On the Conservation of Silky Sharks Caught in Association with ICCAT Fisheries. | Silky shark | Binding. Prohibit retention. Release whether dead or alive. Increase survival rates. Collect and report data. |
| ICCAT | BYC 10-08 | 2010 | On hammerhead sharks (Family Sphyrnidae) caught in association with fisheries managed by ICCAT. | Hammerhead sharks | Binding. Prohibit retention all hammerhead sharks (except for Sphyrna tiburo). Release/discard, alive or dead. Collect and report data, including condition on release. Research into nursery grounds. Capacity-building |
| ICCAT | BYC 10-06 | 2010 | On Atlantic shortfin mako sharks caught in association with ICCAT fisheries | Shortin mako | Binding. CPCs to report on implementation/ compliance with Recs 04-10, 05-05, 07-06; steps to improve data collection. No data reporting by CPCs and species is prohibited for that CPC. SCRS stock assessment in 2012 and advice on annual catch levels to support MSY. |
| ICCAT | BYC 10-07 | 2010 | On the Conservation of Oceanic Whitetip Shark Caught in Association with Fisheries in the ICCAT Convention Area | Oceanic whitetip shark | Binding. Prohibit retention. Release whether dead or alive. Collect and report data, including condition on release. |
| ICCAT | BYC 09-07 | 2009 | On the Conservation of Thresher Sharks Caught in Association with Fisheries in the ICCAT Convention Area | Thresher Sharks | Binding. Prohibits retention and landings of bigeye thresher (Alopias superciliosus). Mx small-scale coastal fishery exempted. No directed fishery for any Alopias spp. Collect and report data and condition on release. Implement research to identify and protect nursery areas. |
| ICCAT | BYC 07-06 | 2007 | Supplemental Recommendation by ICCAT Concerning Sharks | Porbeagle, shortfin mako. | Binding. Data reporting. Reduce fishing mortality in fisheries targeting porbeagle (Lamna nasus) and North Atlantic shortfin mako sharks. Research. Identify nursery areas. Porbeagle stock assessment by 2009. |
| ICCAT | BYC 04-10 | 2004 | Concerning the Conservation of Sharks Caught in Association with Fisheries Managed by ICCAT. | All sharks | Binding. Finning prohibition ( $5 \%$ fin:carcass ratio). Data collection. Live release. Research into nursery areas \& selective fishing gears. Stock assessments in 2005 \& by 2007. |
| ICCAT | BYC 03-10 | 2003 | Resolution by ICCAT on the Shark Fishery | All sharks | Non-binding. CPCs to provide data on catches, gear, landings, trade. Implement NPOAs |
| ICCAT | BYC 95-02 | 1995 | On Cooperation with FAO With Regard to Study on the Status of Stocks and ByCatches of Sharks. | All sharks | Non-binding. FAO will be the focal point for data collection and coordinate RFMOs. CPCs provide data to and cooperate with FAO. |
| Indian Ocean Tuna Commission (IOTC) |  |  |  |  |  |
| IOTC | Res. 19/03 | 2019 | On the Conservation of Mobulid Rays Caught in Association with Fisheries in the IOTC Area of Competence | All mobulid rays | Binding. Prohibits targeting, retention, landing; requires implementation of handling procedures \& live release and data reporting. Derogations for subsistence fishers/ consumption, until 2022 for artisanal fishers. Bycatch may be consumed locally. Sampling plans required for artisanal bycatch. |


| RFMO | CMM Ref | Date | Title | Species | Summary |
| :---: | :---: | :---: | :---: | :---: | :---: |
| IOTC | Res. 19/02 | 2019 | Resolution 18.08 on FADs updated | Mainly silky sharks |  |
| IOTC | Res. 18/02 | 2018 | Management measures for the conservation of Blue shark caught in association with IOTC Fisheries. | Blue shark | Catch monitoring, recording and reporting. Scientific research. There should be a stock assessment in 2021 when management options will be considered. |
| IOTC | Res. 18/04 | 2018 | On BIOFAD Experimental project | Mainly silky sharks | Aims to reduce impact and amount of synthetic marine debris |
| IOTC | Res. 18/06 | 2018 | On Establishing a Programme for Transhipment by Large-Scale Fishing Vessels | All species taken by large-scale tuna longliners | Establishes monitoring at sea, register of vessels authorised to receive transhipments at sea, observer and reporting requirements |
| IOTC | Res. 18/08 | 2018 | Procedures on a fish aggregating devices (FADs) management plan, including a limitation on the number of FADs, more detailed specifications of catch reporting from FAD sets, and the development of improved FAD designs to reduce the incidence of entanglement of non-target spp | Mainly silky sharks | Procedures on a fish aggregating device (FAD) management plan, including specifications of catch reporting from FAD sets, and the development of improved FAD designs to reduce the incidence of entanglement of non-target species. Sets upper limit for FADs per vessel and sets marking requirements. Data recording and reporting requirements. Management plans must aim to minimise bycatch. Annex III specifies changes to design and deployment, including phasing out entangling FADs. |
| IOTC | Res. 17/05 | 2017 | Concerning the conservation of sharks caught in association with fisheries managed by IOTC | All sharks | Finning prohibited ("fins-attached" for fresh sharks, $5 \%$ ratio for frozen; CPCs encouraged to move to fins-attached for frozen). Encourages live release of shark bycatch. Requires shark catch data reporting. Encourages shark research. |
| IOTC | Res. 15/09 | 2015 | On a fish aggregating devices (FADs) working group | Mainly silky sharks |  |
| IOTC | Res. 13/05 | 2013 | On the conservation of whale sharks Rhincodon typus | Whale shark | Prohibits intentional purse seine sets on whale sharks, and requires safe release of accidentally encircled whale sharks. Requires reporting of data and encounters. CPCs should adopt non-entangling FADs (relevant to silky shark) |
| IOTC | Res. 13/06 | 2013 | A scientific and management framework on the conservation of shark species caught in association with IOTC fisheries | Oceanic whitetip shark | Prohibits retention of oceanic whitetip shark (exemption for research sample collection). Encourages data collection and reporting for all sharks, and research. |
| IOTC | Res. 12/09 | 2012 | On the conservation of thresher sharks (Family Alopiidae) caught in association with fisheries in the IOTC agreement area | Thresher sharks, Alopiidae, all species | Prohibits retention of thresher sharks in commercial fleets and by recreational/sports fishers. Mandates live release and data collection. Recreational fishers must carry gear to allow live release. |
| North East Atlantic Fisheries Commission (NEAFC) |  |  |  |  |  |
| NEAFC | 08 | 2021 | Conservation and Management Measures for Piked dogfish (Squalus acanthias) in NEAFC Regulatory Area for 2021 \& 2022 | Spurdog Squalus acanthias NOT CITES LISTED | Binding. Prohibits directed fishing. Live release of bycatch. Data. Encourages similar measures in national waters. |
| NEAFC | 09 | 2020 | Conservation and Management Measures for Deep Sea Sharks | Deep sea sharks NOT CITES LISTED | Binding. Prohibits directed fishing on deepwater sharks (17 named species) in the NEAFC Regulatory Area for 2020 to 2023 |

Annex 2. Regional Fisheries Management Organizations (RFMOs) with Conservation and Management Measures for sharks, rays and chimaeras (continued)

| RFMO | CMM Ref | Date | Title | Species | Summary |
| :---: | :---: | :---: | :---: | :---: | :---: |
| NEAFC | 10 | 2020 | Conservation and Management Measures for Deep Sea Rays (Rajformes) | Deep sea rays NOT CITES LISTED | Binding. Prohibits directed fishing on deepwater rays (Raja fyllae, Raja hyperborea, Raja nidarosiensis) in the NEAFC Regulatory Area |
| NEAFC | 11 | 2020 | Conservation and Management Measure for Deep Sea Chimaeras | Deep sea chimaeras NOT CITES LISTED | Binding. Prohibits directed fishing on deep sea chimaeras in the NEAFC Regulatory Area, 2020-2023 |
| NEAFC | 7 | 2020 | Conservation and Management Measures for Porbeagle (Lamna nasus) | Porbeagle Lamna nasus | Binding. Prohibits directed fishing in NEAFC regulatory area. Live release of bycatch. Data. Encourages similar measures in national waters. |
| NEAFC | 8 | 2020 | Conservation and Management Measures for Basking Shark (Cetorhinus maximus) | Basking shark | Binding. No directed fishing in NEAFC Convention Area. Data reporting. |
| NEAFC | 10 | 2015 | Conservation of sharks associated with Fisheries Managed by the North-East Atlantic Fisheries Commission | All sharks | Binding. Mandates retention of all parts of the shark excepting head, guts \& skins to the point of first landing. Prohibits removal of shark fins at sea, retention on board, transhipment, landing of shark fins. Data. Research. Gear selectivity. |
| Northwest Atlantic Fisheries Organization (NAFO) |  |  |  |  |  |
| NAFO | Article 12 | 2019 | Conservation and Enforcement Measures / Article 12 - Conservation and Management of Sharks | All sharks | Binding. CPs must report all catches; prohibit removal of shark fins on board vessels; prohibit retention, transhipment and landing of detached fins; encourage live release. |
| Southeast Atlantic Fisheries Organization (SEAFO) |  |  |  |  |  |
| SEAFO | 01/2008 | 2008 | Banning of deep-water shark catches | Deepwater sharks | Non-binding. Recommended to ban deep-water shark directed fisheries until additional information becomes available to identify sustainable harvesting levels. |
| SEAFO | 04/2006 | 2006 | On the Conservation of Sharks Caught in Association with SEAFO Fisheries | All species | Binding. Report data. Prohibit finning ( $5 \%$ fin:carcass weight ratio). Encourage live release of bycatch. Research to identify ways to make gears more selective. |
| Western and Central Pacific Fisheries Commission (WCPFC) |  |  |  |  |  |
| WCPFC | 2019/04 | 2019 | Conservation and Management Measures for Sharks | All sharks, rays, chimaeras | Binding. Implement IPOA-Sharks. Apply 'fins-attached'. Data collection. Bycatch mitigation (wire leaders and shark lines banned). |
| WCPFC | $\begin{aligned} & \text { 2019/04 } \\ & \text { (VI.20) } \end{aligned}$ | 2019 | Conservation and Management Measure for Sharks | Silky and Oceanic Whitetip sharks | Binding. Prohibits retention, landing, sale etc. Release promptly alive. Bycatch mitigation and live release guidelines, in addition to measures listed above. |
| WCPFC | $\begin{aligned} & \text { 2019/04 } \\ & \text { (VI.21) } \end{aligned}$ | 2019 | Conservation and Management Measure for Sharks | Whale sharks | Binding. CCMs shall prohibit setting a purse seine on tuna associated with a whale shark if sighted prior to the commencement of the set. If not deliberately encircled in the purse seine net, ensure safe release and report incident. |
| WCPFC | 2019/05 | 2019 | Conservation and Management Measure on Mobulid Rays caught in association with fisheries in the WCPFC Convention Area | Mobulid rays | Prohibits target fishing/intentional setting of nets on; retention, transhipment, landing; requires prompt live release. CMM includes best practice guidance. |


| Acronym | Name | Ocean | Region | Website | CPPs | $\begin{aligned} & \text { Tuna } \\ & \text { RFMO } \end{aligned}$ | RFMO | Advisory RFB | RSCAP | Shark action |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| APFIC | Asia-Pacific Fishery Commission | Indo-Pacific | Asia | http://www.apfic.org | 21 |  |  | $\checkmark$ |  | No |
| BOBP-IGO | Bay of Bengal Programme Inter-Governmental Organization | Indian Ocean/ Bay of Bengal | Asia | www.bobpigo.org | 4 |  |  | $\checkmark$ |  | $\checkmark$ |
| CCAMLR | Commission for the Conservation of Antarctic Marine Living Resources | Trans-ocean | Antarctic | www.ccamlr.org | 25 |  | $\checkmark$ |  | $\checkmark$ | $\checkmark$ |
| CCSBT | Commission for the Conservation of Southern Bluefin Tuna | Trans-ocean | Southern Oceans | www.ccsbt.org | 14 | $\checkmark$ |  |  |  | $\checkmark$ |
| CECAF | Fishery Committee for the Eastern Central Atlantic | Atlantic | Africa | - | 34 |  |  | $\checkmark$ |  | ? |
| COMHAFAT- <br> ATLAFCO | Ministerial Conf on Fisheries Cooperation among African States Bordering Atlantic | Atlantic | Africa | www.atlafco.org | 14 |  |  | $\checkmark$ |  | ? |
| COREP | Regional Commission of Fisheries of Gulf of Guinea | Atlantic | Africa | www.corep-se.org | 5 |  |  | $\checkmark$ |  | ? |
| CPPS | Permanent Commission for the South Pacific | Pacific | South America | www.cpps-int.org | 4 |  |  |  | $\checkmark$ | $\checkmark$ |
| CRFM | Caribbean Regional Fisheries Mechanism | Caribbean | Central-South America | www.crfm.int www.crfm.net | 16 |  |  | $\checkmark$ |  | $\checkmark$ |
| $\begin{aligned} & \text { CSRP } \\ & \text { (SRFC) } \end{aligned}$ | Commission Sous-Regionale des Peches / Sub-Regional Fisheries Commission. | Atlantic | West Africa | www.spcsrp.org | 7 |  |  | $\checkmark$ |  | $\checkmark$ |
| CTMFM | Comisión Técnica Mixta del Frente Marítimo / Joint Technical Commission of the Maritime Front | Atlantic | South America Argentina \& Uruguay | www.ctmfm.org | 2 |  | $\checkmark$ |  |  | $\checkmark$ |
| FCWC | Fishery Committee of the West Central Gulf of Guinea | Atlantic | Africa | www.fcwc-fish.org | 6 |  |  | $\checkmark$ |  | ? |
| FFA | Forum Fisheries Agency | Pacific | Pacific Islands | www.ffa.int | 17 |  |  | $\checkmark$ |  | $\checkmark$ |
| GFCM | General Fisheries Commission for the Mediterranean | Mediterranean | Mediterranean \& Black Sea | www.gfcmonline.org | 24 |  | $\checkmark$ |  |  | $\checkmark$ |
| IATTC | Inter-American Tropical Tuna Commission | Pacific | West Americas | www.iattc.org | 25 | $\checkmark$ |  |  |  | $\checkmark$ |
| ICCAT | International Commission for the Conservation of Atlantic Tunas | Atlantic \& adjacent seas | Scandinavia, Europe, Africa, Americas | www.iccat.int | 51 | $\checkmark$ |  |  |  | $\checkmark$ |
| ICES | International Council for the Exploration of the Sea | Atlantic | Scandinavia, Europe | uww.ices.dk | 20 |  |  | $\checkmark$ |  | $\checkmark$ |

Annex 3. Regional Fishery Bodies of relevance to or engaged in shark conservation and management (continued)

Annex 4. Regional Seas Conventions and Action Plans (RSCAPs)

| Convention/Action Plan | Region | Website | Action on sharks and rays | Parties |
| :---: | :---: | :---: | :---: | :---: |
| Abidjan Convention, WACAF | West Africal Southeast Atlantic | umw.abidjanconv ention.org | No. Decision CP.12/14: Illegal trade, illicit trafficking, consumption and other uses of protected, endangered and/or vulnerable marine and coastal fauna and flora. Mentions CITES, bycatch. Engaged in negotiations re. BBNJ instrument (on conservation and sustainable use of marine biodiversity in areas beyond national jurisdiction). | Angola, Benin, Cameroon, Cape Verde, Congo, Congo DR, Cote d'Ivoire, Equatorial Guinea, Gabon, Gambia, Ghana, Guinea, Guinea-Bissau, Liberia, Mauritania, Namibia, Nigeria, Sao Tome and Principe, Senegal, Sierra Leone, South Africa, Togo |
| Antigua Convention for Cooperation in the Protection and Sustainable Development of the Marine and Coastal Environment of the Northeast Pacific | Pacific, Northeast | Not located | None known | Colombia, Costa Rica, El Salvador, Guatemala, Honduras, Mexico, Nicaragua, Panama |
| Apia Convention / Secretariat of the Pacific Regional Environment Programme (SPREP) | Pacific | www.sprep.org | Shark Conservation Officer on staff | Australia, Cook Islands, Fiji, France, Kiribati, Marshall Islands, Micronesia (Federated States of), Nauru, New Zealand, Niue, Palau, Papua New Guinea, Samoa, Solomon Islands, Tonga, Tuvalu, USA, Vanuatu. (Territories: American Samoa, Guam, Northern Mariana Islands, French Polynesia, New Caledonia, Wallis \& Futuna, Tokelau) |
| Barcelona Convention \& Mediterranean Action Plan | Mediterranean | www.rac-spa.org | Regional Chondrichthyan Biodiversity Action Plan, Species listed in Annexes II and III to the Protocol on Specially Protected Areas. Annex II list adopted by GFCM for prohibited status | Albania, Algeria, Bosnia/Herzegovina, Croatia, Cyprus, Egypt, France, Greece, Israel, Italy, Lebanon, Libya, Malta, Monaco, Morocco, Montenegro, Slovenia, Spain, Syria, Tunisia, Turkey, EU |
| Cartagena Convention/Caribbean Environment Programme (CEP) | Caribbean | www.unenvironm ent.org/cep | Smalltooth sawfish Pristis pectinata added to Annex II of the Specially Protected Areas and Wildlife (SPAW) Protocol (2019). SPAW priorities include collaboration with CITES re. enforcement over illegal wildlife trade. Annex III spp. (exploitation regulated) include Oceanic Whitetip, Silky, \& Whale sharks; Scalloped, Great \& Smooth hammerhead sharks | Antigua \& Barbuda, Bahamas, Barbados, Belize, Colombia, Costa Rica, Cuba, Dominica, Dominican Republic, France, Grenada, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Netherlands, Nicaragua, Panama, St. Kitts \& Nevis, Saint Lucia, St. Vincent and the Grenadines, Suriname, Trinidad \& Tobago, UK, USA, Venezuela, EU |
| CCAMLR, Convention on the Conservation of Antarctic Marine Living Resources | Antarctic | www.ccamlr.org | Yes, see Annex 2 | Argentina, Australia, Belgium, Brazil, Chile, China, European Union, France, Germany, India, Italy, Japan, Namibia, New Zealand, Norway, Poland, Republic of Korea, Russian Federation, South Africa, Spain, Sweden, Ukraine, UK, USA, Uruguay. |

 Programme (SACEP) / South Asian Sea Action Plan (SASAP)
Conservation and Management Measures
Annex 5. Shark and ray species listed in Multilateral Environmental Agreements and Regional Fisheries Management Organization

| SHARKS |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Scientific name | English name | MEA listings |  | International Trade |  |  | RFMO Conservation and Management Measures |  |  |  |  |  |
|  |  | CITES | CMS | Fins | Meat | Other | GFCM | IATTC | ICCAT | IOTC | WCPFC | Other |
| Carcharhinus falciformis | Silky shark | II | II | $\mathbf{X} \times$ |  |  |  | $\begin{aligned} & \hline 2019-04 \\ & 2018-05 \\ & \hline \end{aligned}$ | $\begin{aligned} & \text { BYC 11-08, 12- } \\ & 05,13-10,16-19 \end{aligned}$ | $\begin{aligned} & \hline \text { 19/03,15/09, } \\ & \text { 18/04,18/08 } \\ & \hline \end{aligned}$ | 2019-04 VI. 20 |  |
| Carcharhinus longimanus | Oceanic whitetip shark | II | 1 | X |  |  |  | 2011-10 | $\begin{aligned} & \text { BYC 10-07, 12- } \\ & 05,13-10,16-19 \end{aligned}$ | 2013/06 | 2019-04 VI. 20 |  |
| Carcharhinus obscurus | Dusky shark | - | II | X |  |  |  |  |  |  |  |  |
| Prionace glauca | Blue shark | - | II | $\mathbf{X} \times$ | $\begin{aligned} & x \\ & x \end{aligned}$ |  |  |  | BYC 19-07 \& 08 | 2018/02 |  |  |
| Sphyrna lewini | Scalloped hammerhead | II | II | X |  |  | 36/2012/3 | 2016-05 | $\begin{aligned} & \text { BYC 10-08, 12- } \\ & 05,13-10,16-19 \\ & \hline \end{aligned}$ |  |  |  |
| Sphyrna mokarran | Great hammerhead | II | II | X |  |  | 36/2012/3 | 2016-05 | $\begin{aligned} & \text { BYC 10-08, 12- } \\ & 05,13-10,16-20 \end{aligned}$ |  |  |  |
| Sphyrna zygaena | Smooth hammerhead | II | II | X |  |  | 36/2012/3 | 2016-05 | $\begin{aligned} & \text { BYC 10-08, 12- } \\ & 05,13-10,16-21 \\ & \hline \end{aligned}$ |  |  |  |
| Alopias pelagicus | Pelagic Thresher | II | II | X |  |  |  |  |  | 2012/09 |  |  |
| Alopias superciliosus | Bigeye Thresher | II | II | X |  |  |  |  | $\begin{aligned} & \text { BYC 09-07, 12- } \\ & 05,13-10,16-19 \end{aligned}$ | 2012/09 |  |  |
| Alopias vulpinus | Common Thresher | II | II | X | X |  |  |  | BYC 09-07 | 2012/09 |  |  |
| Cetorhinus maximus | Basking Shark | II | 111 |  |  |  | 36/2012/3 |  |  |  |  | NEAFC 20-08 |
| Carcharodon carcharias | White Shark | II | 111 |  |  | X | 36/2012/3 |  |  |  |  |  |
| Isurus oxyrinchus | Shortin mako | II | II | X | $\begin{aligned} & x \\ & x \end{aligned}$ |  | 36/2012/3 |  | $\begin{aligned} & \text { BYC 19-06, 14- } \\ & 06,10-06 \end{aligned}$ |  |  |  |
| Isurus paucus | Longfin mako | II | II | X |  |  |  |  |  |  |  |  |
| Lamna nasus | Porbeagle shark | II | II | X | X |  | 36/2012/3 |  | BYC 15-06 |  |  | NEAFC 20-07 |
| Rhincodon typus | Whale Shark | II | III |  | X |  |  | 2019-06 |  | 2013/05 | 2019-04 VI. 20 |  |
| Squalus acanthias | Spiny dogfish | - | II |  | X |  | 39/2015/4 |  |  |  |  | NEAFC 21-08 |
| Squatina squatina | Angelshark | - | III |  |  |  | 36/2012/3 |  |  |  |  |  |
| Key: | Oceanic-pelagic/primarily pelagic species |  |  |  |  | Coastal, benthic species |  |  |  |  |  |  |


| RAYS |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Scientific name | English name | MEA listings |  | International Trade |  |  | RFMO Conservation and Management Measures |  |  |  |  |  |
|  |  | CITES | CMS | Fins | Meat | Other | GFCM | IATTC | ICCAT | IOTC | WCPFC | Other |
| Manta alfredi | Reef Manta Ray | II | I II |  |  | X |  | 2015-04 |  | 2019-03 | 2019-05 |  |
| Manta birostris | Oceanic Manta Ray | II | I II |  |  | X |  | 2015-04 |  | 2019-03 | 2019-05 |  |
| Mobula eregoodootenkee | Pygmy Devil Ray | II | III |  |  | X |  | 2015-04 |  | 2019-03 | 2019-05 |  |
| Mobula hypostoma | Atlantic Devil Ray | II | III |  |  |  |  |  |  |  |  |  |
| Mobula japanica | Spinetail Mobula | II | 111 |  |  | X |  | 2015-04 |  |  |  |  |
| Mobula kuhlii | Shortfin Devil Ray | II | III |  |  | X |  | 2015-04 |  | 2019-03 | 2019-05 |  |
| Mobula mobular | Giant Devil Ray | II | III |  |  | X | 36/2012/3 | 2015-04 |  | 2019-03 | 2019-05 |  |
| Mobula munkiana | Munk's Devil Ray | II | III |  |  | X |  | 2015-04 |  |  |  |  |
| Mobula rochebrunei | Lesser Guinean Devil Ray | II | III |  |  |  |  |  |  |  |  |  |
| Mobula tarapacana | Chilean Devil Ray | II | III |  |  | $x$ |  | 2015-04 |  | 2019-03 | 2019-05 |  |
| Mobula thurstoni | Bentfin Devil Ray | 11 | III |  |  | X |  | 2015-04 |  | 2019-03 | 2019-05 |  |
| Anoxypristis cuspidata | Narrow sawfish | I | III |  |  |  |  |  |  |  |  |  |
| Pristis clavata | Dwarf Sawfish, | I | III |  |  |  |  |  |  |  |  |  |
| Pristis pectinata | Smalltooth Sawfish | 1 | III |  |  |  | 36/2012/3 |  |  |  |  |  |
| Pristis pristis | Largetooth Sawfish | I | III |  |  |  | 36/2012/3 |  |  |  |  |  |
| Pristis zijsron | Green Sawfish | I | III |  |  |  |  |  |  |  |  |  |
| Rhynchobatus australiae | White-spotted/ Bottlenosed Wedgefish | II | 111 | X |  |  |  |  |  |  |  |  |
| Rhynchobatus djiddensis | White-spotted Wedgefish | II |  | X |  |  |  |  |  |  |  |  |
| Family Rhinidae | White-spotted Wedgefishes | 11 |  | X |  |  |  |  |  |  |  |  |
| Rhinobatos rhinobatos | Common Guitarfish | II | (I) II | X |  |  | 36/2012/3 |  |  |  |  |  |
| Glaucostegus cemiculus | Blackchin Guitarfish | 11 |  | X |  |  | 36/2012/3 |  |  |  |  |  |
| Family Glaucostegidae | Giant Guitarfishes | II |  | X |  |  |  |  |  |  |  |  |
| Key: | Oceanic-pelagic/primarily pelagic species |  | Coastal, benthic species |  |  |  |  |  |  |  |  |  |

Annex 6. Capture production (mt) by species and groups of species, 2009-2018.
Source: FAO (2020) FishStat. Those species marked with an asterisk* were assessed with regards to their management risk (see Annex 1; Lack et al. 2014).

| Species/Grouping | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Species |  |  |  |  |  |  |  |  |  |  |
| Blue shark* | 89216 | 110182 | 130005 | 135340 | 138686 | 120298 | 103636 | 109419 | 103738 | 100000 |
| Picked dogfish* | 15637 | 13186 | 15515 | 18073 | 13234 | 17024 | 15725 | 17870 | 16968 | 13714 |
| Shortin mako* | 11940 | 12108 | 14475 | 14165 | 13354 | 14067 | 11777 | 13354 | 12615 | 11684 |
| Small-spotted catshark | 6124 | 6463 | 6568 | 6162 | 7119 | 6776 | 7637 | 8225 | 7474 | 7890 |
| Narrownose smooth-hound | 9476 | 8264 | 6867 | 6062 | 4572 | 4538 | 4420 | 4014 | 3142 | 2711 |
| Silky shark* | 4859 | 8920 | 8681 | 7133 | 7413 | 5446 | 4818 | 6247 | 6064 | 7474 |
| Thornback ray | 3588 | 4378 | 4663 | 5305 | 5576 | 5409 | 5370 | 5516 | 5927 | 6468 |
| Tope shark | 5328 | 5233 | 4724 | 4452 | 4330 | 4360 | 4308 | 4069 | 4013 | 4045 |
| Whitespotted wedgefish | 9002 | 3498 | 4241 | 3097 | 3492 | 7483 | 3540 | 2268 | 707 | 500 |
| Little skate | 3836 | 4214 | 4511 | 4987 | 5008 | 4235 | 3619 | 3220 | 2925 | 3754 |
| Argentine angelshark | 5276 | 5534 | 4568 | 3726 | 3066 | 3217 | 2989 | 2957 | 2425 | 2002 |
| Cuckoo ray | 4309 | 5419 | 4892 | 3850 | 3266 | 3479 | 3562 | 3131 | 3014 | 3292 |
| Pelagic thresher* | 190 | 225 | 212 | 232 | 6927 | 6114 | 5096 | 4976 | 4767 | 3880 |
| Southern stingray | 25 | 26 | 542 | 1943 | 3141 | 2641 | 3107 | 6734 | 6094 | 7310 |
| Gummy shark | 2653 | 2365 | 2325 | 2150 | 2299 | 2229 | 2324 | 2650 | 2677 | 2504 |
| Milk shark | 0 | 516 | 634 | 3017 | 3295 | 4050 | 4161 | 3025 | 7660 | 3613 |
| Plownose chimaera | 3805 | 2700 | 2904 | 2183 | 1533 | 1336 | 3123 | 2500 | 1820 | 1909 |
| Blonde ray | 1323 | 2028 | 2223 | 2300 | 2321 | 2498 | 2549 | 2390 | 2332 | 2724 |
| Dark ghost shark | 1993 | 2229 | 2184 | 2300 | 1584 | 1641 | 1326 | 1348 | 1443 | 1330 |
| New Zealand rough skate | 1922 | 1962 | 1714 | 1609 | 2080 | 1960 | 1532 | 1554 | 1984 | 1487 |
| Spotted ray | 1527 | 1497 | 1877 | 1887 | 1678 | 1623 | 1510 | 1553 | 1606 | 1969 |
| Ghost shark | 1650 | 1610 | 1443 | 1511 | 1668 | 1392 | 1433 | 1476 | 1575 | 1320 |
| Spotted estuary smoothhound | 1244 | 1318 | 1277 | 1332 | 1324 | 1364 | 1394 | 1425 | 1527 | 1369 |
| Smooth-hound | 314 | 512 | 1820 | 1063 | 1396 | 1093 | 1187 | 1272 | 1358 | 3213 |
| Starry ray | 711 | 1039 | 1337 | 1880 | 1752 | 1643 | 1246 | 1213 | 491 | 771 |
| Lusitanian cownose ray | 0 | 1166 | 1125 | 2911 | 1129 | 1596 | 1569 | 796 | 2369 | 273 |
| Pacific angelshark* | 882 | 1116 | 813 | 778 | 924 | 984 | 1093 | 905 | 1236 | 1053 |
| Blackmouth catshark | 443 | 418 | 875 | 898 | 1070 | 1599 | 1719 | 1363 | 1329 | 1782 |
| Kitefin shark* | 257 | 282 | 198 | 155 | 1207 | 2057 | 1952 | 2412 | 1232 | 433 |
| Dusky smooth-hound | 1231 | 1747 | 1264 | 1007 | 950 | 831 | 593 | 454 | 540 | 575 |
| Nursehound* | 713 | 709 | 792 | 564 | 707 | 629 | 826 | 1099 | 995 | 1163 |
| Cape elephantfish | 623 | 859 | 765 | 781 | 660 | 632 | 1010 | 600 | 1007 | 524 |
| New Zealand smooth skate | 525 | 573 | 565 | 573 | 580 | 645 | 657 | 706 | 866 | 744 |
| Angelshark* | 76 | 97 | 79 | 125 | 50 | 125 | 183 | 175 | 132 | 5951 |
| Yellownose skate | 1331 | 1459 | 714 | 817 | 628 | 432 | 562 | 549 | 264 | 282 |
| Night shark | 0 | 0 | 0 | 0 | 0 | 1237 | 1190 | 911 | 1145 | 1040 |
| Oceanic whitetip shark* | 1058 | 1085 | 752 | 694 | 395 | 217 | 303 | 76 | 165 | 391 |
| Atlantic sharpnose shark | 359 | 304 | 299 | 253 | 406 | 353 | 455 | 400 | 514 | 550 |

Annex 6. Capture production (mt) by species and groups of species, 2009-2018 (continued)

| Species/Grouping | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Spottail shark | 0 | 0 | 0 | 707 | 896 | 564 | 997 | 409 | 274 | 478 |
| Whitecheek shark | 0 | 0 | 0 | 354 | 438 | 1107 | 499 | 818 | 544 | 239 |
| Rabbit fish | 189 | 288 | 402 | 453 | 550 | 479 | 295 | 309 | 351 | 360 |
| Porbeagle* | 736 | 270 | 157 | 231 | 144 | 132 | 107 | 61 | 90 | 69 |
| Blacktip shark | 187 | 179 | 353 | 391 | 260 | 385 | 128 | 186 | 194 | 158 |
| Shagreen ray | 321 | 434 | 359 | 323 | 321 | 264 | 261 | 209 | 252 | 269 |
| Leafscale gulper shark | 453 | 382 | 215 | 183 | 120 | 184 | 97 | 114 | 113 | 156 |
| Blackchin guitarfish | 0 | 161 | 119 | 46 | 97 | 170 | 241 | 153 | 242 | 1770 |
| Lowfin gulper shark* | 438 | 271 | 590 | 655 | 559 | 0 | 0 | 0 | 0 | 0 |
| Sandy ray | 165 | 240 | 252 | 251 | 239 | 249 | 245 | 252 | 254 | 270 |
| Birdbeak dogfish | 207 | 147 | 136 | 83 | 138 | 245 | 246 | 366 | 327 | 411 |
| Thresher* | 327 | 250 | 169 | 171 | 187 | 168 | 149 | 143 | 196 | 85 |
| Smooth hammerhead* | 132 | 61 | 167 | 294 | 483 | 183 | 280 | 200 | 115 | 41 |
| Nurse shark* | 155 | 188 | 257 | 248 | 266 | 240 | 212 | 85 | 115 | 14 |
| Bigeye thresher* | 104 | 27 | 27 | 87 | 440 | 403 | 248 | 245 | 267 | 257 |
| Small-eyed ray | 224 | 334 | 270 | 298 | 223 | 229 | 209 | 97 | 192 | 260 |
| Longnosed skate | 84 | 20 | 49 | 44 | 42 | 145 | 419 | 393 | 448 | 661 |
| Blue skate | 205 | 158 | 172 | 154 | 145 | 139 | 146 | 123 | 157 | 197 |
| Giant guitarfish | 104 | 98 | 135 | 187 | 215 | 174 | 241 | 295 | 332 | 303 |
| Pacific guitarfish | 79 | 47 | 85 | 780 | 147 | 296 | 2 | 162 | 93 | 101 |
| Scalloped hammerhead* | 109 | 336 | 212 | 265 | 237 | 55 | 121 | 94 | 166 | 28 |
| Portuguese dogfish | 160 | 120 | 0 | 1 | 52 | 5 | 3 | 4 | 4 | 3 |
| Blacknose shark | 60 | 19 | 20 | 27 | 22 | 19 | 29 | 394 | 415 | 412 |
| Longnose spurdog | 14 | 21 | 0 | 0 | 220 | 261 | 109 | 218 | 146 | 165 |
| Rio skate | 237 | 417 | 221 | 108 | 89 | 24 | 9 | 15 | 0 | 2 |
| Smallnose fanskate | 187 | 424 | 84 | 96 | 54 | 85 | 67 | 17 | 27 | 72 |
| Spotted eagle ray | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 358 | 370 | 370 |
| Japanese topeshark | 0 | 589 | 488 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Spiny butterfly ray | 9 | 152 | 49 | 60 | 75 | 196 | 69 | 88 | 272 | 9 |
| Smooth butterfly ray | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 331 | 340 | 340 |
| Sandbar shark* | 105 | 90 | 68 | 15 | 34 | 54 | 27 | 18 | 77 | 0 |
| Mediterranean starry ray | 3 | 6 | 8 | 6 | 38 | 34 | 168 | 151 | 212 | 321 |
| Tiger shark* | 77 | 49 | 114 | 76 | 33 | 79 | 55 | 70 | 125 | 130 |
| Knifetooth dogfish* | 171 | 221 | 4 | 3 | 1 | 1 | 0 | 0 | 0 | 0 |
| Bull shark* | 86 | 60 | 136 | 41 | 32 | 125 | 18 | 50 | 72 | 59 |
| Caribbean sharpnose shark | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 263 | 297 | 283 |
| White skate* | 87 | 83 | 64 | 27 | 28 | 18 | 91 | 108 | 223 | 75 |
| Big skate | 1 | 0 | 0 | 4 | 21 | 41 | 35 | 312 | 196 | 135 |
| Undulate ray | 26 | 12 | 22 | 8 | 3 | 22 | 69 | 133 | 218 | 228 |
| Eyespot skate | 73 | 288 | 43 | 35 | 16 | 29 | 18 | 139 | 78 | 25 |
| Spinetail mobula | 50 | 52 | 57 | 66 | 87 | 75 | 87 | 101 | 51 | 41 |
| Copper shark* | 86 | 112 | 39 | 76 | 31 | 67 | 48 | 57 | 60 | 11 |
| Whiteleg skate | 187 | 56 | 29 | 107 | 33 | 55 | 17 | 33 | 25 | 20 |
| Longfin mako* | 0 | 2 | 0 | 2 | 20 | 64 | 42 | 41 | 287 | 148 |

Annex 6. Capture production (mt) by species and groups of species, 2009-2018 (continued)

| Species/Grouping | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Gulper shark* | 41 | 8 | 9 | 11 | 5 | 7 | 14 | 9 | 20 | 16 |
| Draughtsboard shark | 48 | 64 | 91 | 121 | 74 | 33 | 31 | 15 | 18 | 23 |
| Greenland shark | 31 | 49 | 16 | 17 | 6 | 24 | 13 | 47 | 110 | 163 |
| Brown ray | 0 | 0 | 0 | 0 | 0 | 2 | 56 | 74 | 121 | 282 |
| Sharpnose stingray | 36 | 37 | 35 | 34 | 42 | 40 | 53 | 63 | 60 | 48 |
| Velvet belly | 5 | 16 | 8 | 15 | 21 | 49 | 32 | 63 | 133 | 118 |
| Longtail stingray | 0 | 0 | 0 | 0 | 1 | 1 | 0 | 1 | 185 | 90 |
| Common eagle ray | 37 | 22 | 67 | 23 | 32 | 39 | 46 | 42 | 58 | 33 |
| Atlantic weasel shark | 0 | 14 | 17 | 6 | 1 | 25 | 54 | 66 | 248 | 0 |
| Bluntnose sixgill shark* | 35 | 33 | 22 | 26 | 64 | 34 | 53 | 36 | 50 | 33 |
| Giant manta | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 201 | 177 |
| Broadnose skate | 182 | 0 | 42 | 25 | 11 | 41 | 57 | 0 | 0 | 0 |
| Barbeled houndshark | 0 | 111 | 82 | 17 | 24 | 2 | 72 | 50 | 0 | 0 |
| Brazilian sharpnose shark | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 106 | 119 | 110 |
| Finetooth shark | 41 | 9 | 32 | 11 | 56 | 6 | 5 | 3 | 11 | 44 |
| Angular roughshark* | 76 | 50 | 19 | 3 | 4 | 2 | 2 | 2 | 4 | 4 |
| Smalltail shark* | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 103 | 104 | 103 |
| Longnose velvet dogfish | 33 | 9 | 0 | 1 | 21 | 14 | 9 | 16 | 11 | 10 |
| Cownose ray | 0 | 80 | 128 | 2 | 6 | 0 | 0 | 0 | 0 | 0 |
| Common guitarfish | 90 | 69 | 44 | 44 | 0 | 1 | 3 | 2 | 27 | 8 |
| Lemon shark* | 48 | 25 | 39 | 29 | 13 | 9 | 18 | 1 | 20 | 27 |
| Spinner shark | 18 | 13 | 40 | 8 | 25 | 40 | 18 | 31 | 40 | 32 |
| Spinetail ray | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 67 | 164 |
| Arrowhead dogfish | 0 | 3 | 2 | 7 | 1 | 0 | 9 | 108 | 90 | 0 |
| Sailray | 0 | 0 | 17 | 13 | 12 | 8 | 31 | 15 | 28 | 93 |
| Great hammerhead | 0 | 0 | 0 | 0 | 17 | 19 | 22 | 44 | 44 | 67 |
| Eaton's skate | 8 | 14 | 5 | 2 | 36 | 22 | 5 | 21 | 45 | 31 |
| Starry smooth-hound | 15 | 7 | 8 | 30 | 19 | 16 | 19 | 20 | 16 | 20 |
| Black dogfish* | 95 | 81 | 0 | 1 | 0 | 9 | 0 | 0 | 0 | 0 |
| Broadnose sevengill shark* | 27 | 25 | 17 | 20 | 13 | 18 | 13 | 9 | 5 | 4 |
| Kerguelen sandpaper skate | 1 | 0 | 16 | 0 | 55 | 55 | 7 | 9 | 13 | 15 |
| Chola guitarfish | 0 | 26 | 3 | 10 | 12 | 38 | 15 | 12 | 0 | 53 |
| Bonnethead | 34 | 6 | 17 | 13 | 14 | 6 | 4 | 1 | 4 | 0 |
| Great white shark* | 0 | 18 | 92 | 11 | 25 | 7 | 0 | 0 | 0 | 0 |
| Spotback skate | 25 | 60 | 4 | 4 | 5 | 8 | 5 | 16 | 0 | 0 |
| Common stingray | 6 | 12 | 9 | 11 | 7 | 10 | 13 | 6 | 7 | 8 |
| Basking shark* | 7 | 0 | 2 | 22 | 0 | 0 | 0 | 0 | 0 | 0 |
| Bignose fanskate | 53 | 39 | 0 | 1 | 0 | 0 | 0 | 0 | 1 | 0 |
| Arctic skate | 1 | 3 | 2 | 2 | 2 | 2 | 23 | 6 | 12 | 13 |
| Patagonian skate | 20 | 12 | 0 | 24 | 0 | 0 | 0 | 0 | 0 | 1 |
| Norwegian skate | 5 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| California butterfly ray | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Leopard shark | 2 | 3 | 2 | 3 | 1 | 3 | 4 | 5 | 4 | 4 |
| Antarctic starry skate | 6 | 5 | 3 | 0 | 1 | 0 | 0 | 2 | 0 | 5 |

Annex 6. Capture production (mt) by species and groups of species, 2009-2018 (continued)

| Species/Grouping | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Brown smooth-hound | 2 | 3 | 0 | 0 | 10 | 1 | 0 | 3 | 11 | 0 |
| Pacific sleeper shark* | 1 | 1 | 2 | 0 | 5 | 0 | 8 | 5 | 7 | 4 |
| Slender smooth-hound | 0 | 0 | 1 | 2 | 0 | 1 | 11 | 6 | 3 | 8 |
| Mouse catshark | 7 | 5 | 5 | 1 | 4 | 4 | 2 | 0 | 0 | 0 |
| Great lanternshark | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Pacific cownose ray | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 17 |
| Sharptooth houndshark | 2 | 0 | 3 | 0 | 1 | 1 | 1 | 1 | 2 | 0 |
| Devil fish | 3 | 4 | 5 | 0 | 1 | 0 | 0 | 0 | 0 | 0 |
| Crocodile shark* | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Chilean torpedo | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 12 |
| Murray's skate | 2 | 1 | 1 | 0 | 2 | 2 | 0 | 0 | 1 | 1 |
| Whiptail stingray | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 9 |
| Sharpnose sevengill shark | 2 | 2 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 0 |
| Sand tiger shark* | 5 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 |
| Silver chimaera | 0 | 0 | 0 | 1 | 0 | 0 | 1 | 5 | 0 | 0 |
| Little sleeper shark* | 0 | 0 | 3 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Bramble shark* | 2 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 |
| Round ray | 1 | 1 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 |
| Plunket shark | 0 | 0 | 0 | 0 | 0 | 1 | 3 | 0 | 0 | 0 |
| Sailfin roughshark* | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 |
| Spotted ratfish | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 |
| Roughtail stingray | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 0 | 0 | 0 |
| Madeiran ray | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Pelagic stingray | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 |
| Roughskin dogfish | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 |
| Whip stingray | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Dusky catshark | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| McCain's skate | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Dusky shark* | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Straightnose rabbitfish | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Dark-belly skate | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Annual subtotal (mt) by species | 200338 | 222847 | 244925 | 252854 | 256506 | 244920 | 220339 | 213621 | 226257 | 222522 |

*Assessed M-Risk species not listed as species-specific landings by FAO:
Deepwater Spiny Dogfish Centrophorus squamosus
Shovelnose Spiny Dogfish Deania calcea
Common smoothhound Mustelus mustelus
Spotted smoothhound Mustelus lenticulatus
Large sleeper shark Somniosus microcephalus


RECOGNIZING that many sharks are particularly vulnerable to overexploitation owing to their late maturity, longevity and low fecundity;
RECOGNIZING that there is a significant international trade in sharks and their products;
RECOGNIZING that unregulated and unreported trade is contributing to unsustainable fishing of a number of shark species;
RECOGNIZING the duty of all States to cooperate, either directly or through appropriate sub-regional or regional organizations in the conservation and management of fisheries resources;
RECALLING that a number of shark species are included in Appendices I and II;
NOTING the complexity of the implementation of CITES trade controls for shark trade, but also the notable successes in the implementation of the shark and ray listings;
RECALLING that in accordance with the relevant provisions of the Convention, international trade in CITES- listed sharks and their parts and derivatives shall only take place if it is legally acquired, nondetrimental to the survival of the species in the wild and properly reported;
CONCERNED that outstanding implementation challenges need to be addressed to ensure that international trade in CITES-listed sharks and their parts and derivatives is conducted and managed in accordance with the provisions of the Convention;
WELCOMING the availability of several guidelines and examples for the making of non-detriment findings (NDFs) for trade in CITES-listed sharks;
RECOGNIZING that the International Plan of Action on the Conservation and Management of Sharks (IPOA- sharks) was prepared by the Food and Agriculture Organization of the United Nations (FAO) in 1999 and that all States whose vessels conduct directed fisheries or regularly take sharks in nondirected fisheries are encouraged by FAO's Committee on Fisheries (COFI) to adopt a National Plan of Action for the Conservation and Management of Shark Stocks (NPOA-Sharks);
NOTING that there has been slow progress with the development and implementation of NPOAs;
CONCERNED that insufficient progress has been made in achieving shark management through the implementation of IPOA-Sharks except in States where comprehensive shark assessment reports and NPOA- Sharks have been developed; and
WELCOMING the entry into force of the FAO Agreement on Port State Measures to Prevent, Deter and Eliminate Illegal, Unreported and Unregulated Fishing in 2016 and recognizing the value it offers to improve compliance with CITES provisions for listed shark and ray species;

[^9]
## THE CONFERENCE OF THE PARTIES TO THE CONVENTION

1. INSTRUCTS the Secretariat to maintain close collaboration with FAO, Regional Fisheries Management Organizations (RFMOs) and Regional Fishery Bodies (RFBs), the Convention on the Conservation of Migratory Species of Wild Animals (CMS) and other relevant international organizations to improve coordination and synergies in the implementation of CITES provisions for CITES-listed shark species;
2. ENCOURAGES the Secretariat and Parties to continue to assist in building financial and technical capacity in developing countries for shark and ray activities under CITES;
3. ENCOURAGES Parties to improve data collection and reporting (where possible by species and gear type), adopt management and conservation measures for shark species, and enhance implementation and enforcement of these actions through domestic, bilateral, RFMOs or other international measures;
4. URGES Parties that are shark fishing States, that have not yet done so, to develop NDFs, as well as an NPOA, at the earliest opportunity or, when insufficient information is available, take steps to improve research and data collection at the species level on both fisheries and trade as a first step towards developing an NPOA Sharks and making NDFs, with a view to establishing long-term data collection on the status of shark and ray stocks;
5. INVITES Parties that engage in directed or non-directed shark fishing activities of shared stocks to collect and share, on a regional basis such as through RFMOs/RFBs or other regional collaborations, where they exist, data on effort, catches, live releases, discards, landings and trade (to species level and by gear type where possible), and make this information available to assist Scientific Authorities in the making of NDFs of such shared stocks;
6. ENCOURAGES Parties that are members of or Parties to other relevant international instruments, such as RFMOs, RFBs or CMS, to improve coordination between the respective national focal points, where appropriate, and work through the respective mechanisms of these instruments to strengthen research, training and data collection and improve coordination with activities under CITES;
7. FURTHER ENCOURAGES Parties to share information about stricter domestic measures pertaining to shark fisheries and trade, in particular zero export quotas or trade bans;
8. REQUESTS Management Authorities to collaborate with their national customs authorities to expand their current classification system to allow for the collection and reporting of detailed data on shark trade including, where possible, separate categories for processed and unprocessed products, for meat, cartilage, skin and fins, and to distinguish imports, exports and re-exports and between shark fin products that are dried, wet, processed and unprocessed fins. Wherever possible, these data should be species-specific;
9. INSTRUCTS the Secretariat to monitor discussions within the World Customs Organization regarding the development of a customs data model, and the inclusion therein of a data field to report trade in sharks at species level, and to issue Notifications to the Parties concerning any significant developments;
10. ENCOURAGES Parties, in close cooperation with FAO, RFBs and RFMOs, to undertake or facilitate continued research to improve understanding of the nature of illegal, unreported and unregulated (IUU) fishing concerning sharks, identify the linkages between international trade in shark fins and meat, and IUU fishing;
11. FURTHER ENCOURAGES Parties, intergovernmental and non-governmental bodies to develop robust, low-cost tools and systems, where not already existing, to ensure that shark species, in particular CITES- listed species, are identified accurately at the first point of capture/landing, and undertake studies of trade in all shark products;
12. INVITES Parties to share through the Secretariat their experiences in implementing CITES provisions for listed shark species, in particular NDFs, legal acquisition findings and traceability systems;
13. DIRECTS the Animals Committee to periodically examine new information provided by range States on the implementation of the shark listings and other available relevant data and information;
14. DIRECTS the Animals Committee to make species-specific recommendations if necessary on improving the conservation status of sharks and implementation of shark and ray listings;
15. DIRECTS the Standing Committee to provide guidance on regulatory matters in connection to the implementation of the shark listings, including but not limited to the determination of legal acquisition, traceability and enforcement issues, as appropriate; and
16. DIRECTS the Animals Committee and Standing Committee to report progress on shark and ray activities at the meetings of the Conference of the Parties, as appropriate.

## CoP18 DECISIONS ON SHARKS AND RAYS (ELASMOBRANCHII SPP.) ${ }^{1}$

### 18.218 Decision directed to: Parties

Parties are encouraged to:
a) provide information to the Secretariat in support of the study called for in Decision 18.221 paragraph a), in particular on any national management measures that prohibit commercial take or trade, and in response to the Notification called for in Decision 18.220;
b) in accordance with their national legislation, provide a report to the Secretariat about the assessment of stockpiles of shark parts and derivatives for CITES-listed species stored and obtained before the entry into force of the inclusion in CITES in order to control and monitor their trade, if applicable;
c) inspect, to the extent possible under their national legislation, shipments of shark parts and derivatives in transit or being transhipped, to verify presence of CITES-listed species and verify the presence of a valid CITES permit or certificate as required under the Convention or to obtain satisfactory proof of its existence; and
d) continue to support the implementation of the Convention for sharks, including by providing funding for the implementation of Decisions 18.219, 18.221 and 18.222, and considering seconding staff members with expertise in fisheries and the sustainable management of aquatic resources to the Secretariat.

### 18.219 Decision directed to: Secretariat

Subject to external funding, the Secretariat shall continue to provide capacity-building assistance for implementing Appendix-II shark and ray listings to Parties upon request.

### 18.220 Decision directed to: Secretariat

The Secretariat shall:
a) issue a Notification to the Parties, inviting Parties to:
i) provide concise summaries of new information on their shark and ray conservation and management activities, in particular:

[^10]A. the making of non-detriment findings;
B. the making of legal acquisition findings;
C. the identification of CITES-listed shark-products in trade; and
D. recording stockpiles of commercial and/or pre-Convention shark fins for CITES Appendix-II elasmobranch species and controlling the entry of these stocks into trade; and
ii) highlight any questions, concerns or difficulties Parties are having in writing or submitting documentation on authorized trade for the CITES Trade Database;
b) provide information from the CITES Trade Database on commercial trade in CITES-listed sharks and rays since 2000, sorted by species and, if possible, by product;
c) disseminate existing guidance identified, or newly developed, guidance on the control and monitoring of stockpiles of shark parts and derivatives pursuant to paragraph 18.224 paragraph b) by the Standing Committee; and
d) collate this information for the consideration of the Animals Committee and the Standing Committee.

### 18.221 Decision directed to: Secretariat

The Secretariat shall, subject to external funding, and in collaboration with relevant organizations and experts:
a) conduct a study to investigate the apparent mismatch between the trade in products of CITES- listed sharks recorded in the CITES Trade Database and what would be expected against the information available on catches of listed species;
b) bring the results of the study in a) to the attention of the Animals Committee or Standing Committee, as appropriate.

### 18.222 Decision directed to: Secretariat

The Secretariat, subject to external funding, is requested to collaborate closely with the Food and Agriculture Organization of the United Nations (FAO) to:
a) verify that information about Parties' shark management measures are correctly reflected in the shark measures database developed by FAO (http://www.fao.org/ipoa-sharks/database-ofmeasures/en/) and, if not, support FAO in correcting the information;
b) compile clear imagery of wet and dried unprocessed shark fins (particularly, but not exclusively, those from CITES-listed species) along with related species level taxonomic information to facilitate refinement of iSharkFin software developed by FAO;
c) conduct a study analysing the trade in non-fin shark products of CITES-listed species, including the level of species mixing in trade products and recommendations on how to address any implementation challenges arising from the mixing that may be identified; and
d) bring the results of activities a) to c) to the attention of the Animals Committee or Standing Committee, as appropriate.

### 18.223 Decision directed to: Animals Committee

The Animals Committee, in collaboration with relevant organisations and experts, shall:
a) continue to develop guidance to support the making of NDFs, in particular in data-poor, multispecies, small-scale/artisanal, and non-target (bycatch) situations, for CITES-listed shark species; and
b) report the outcomes of its work under Decision 18.223, paragraph a) to the 19th meeting of the Conference of the Parties.
18.224 Decision directed to: Standing Committee

The Standing Committee shall:
a) develop guidance on the making of legal acquisition findings, and related assessments for introductions from the sea for CITES-listed shark species in the context of the implementation of Resolution Conf. 18.7 on Legal acquisition findings;
b) develop new guidance or identify existing guidance on the control and monitoring of stockpiles of shark parts and derivatives, in particular for specimens caught prior to the inclusion of the species in Appendix II; and
c) report its findings under Decision 18.224, paragraphs a) and b) to the 19 th meeting of the Conference of the Parties.
18.221 Decision directed to: Animals Committee and Standing Committee

The Animals Committee and Standing Committee shall analyse and review the results of any of the activities under Decisions 18.221 and 18.222 brought to their attention by the Secretariat, and with the support of the Secretariat prepare a joint report for the 19th meeting of the Conference of the Parties on the implementation of these Decisions.


Federal Agency倠解 for Nature

Conservation


[^0]:    1 The term "sharks" is used here to refer to all species of sharks, skates, rays and chimaeras (the cartilaginous fishes, Class Chondrichthyes). Elasmobranch fishes include the sharks, skates and rays; batoid fishes are the skates and rays.

[^1]:    2 Disclaimer: The designations of geographical entities in this document, and the presentation of the material, do not imply the expression of any opinion whatsoever on the part of the authors concerning the legal status of any country, territory, or area, or of its authorities, or concerning the delimitation of its frontiers or boundaries.

[^2]:    ${ }^{3}$ Threatened: Critically Endangered (CR), Endangered (EN) and Vulnerable (VU), based on population size reductions over three generations (often 50-100 years for large slow-growing sharks and rays) from the IUCN Red List Categories and Criteria.

[^3]:    4 Section 4 draws on Okes.N \& Sant.G (2019), An overview of major global shark traders, catchers and species. TRAFFIC. https://www.traffic.org/publications/reports/major-global-shark-traders-catchers-and-species/
    5 For the purposes of this overview, when referring to the catches of the FAO grouping of sharks, rays and chimaera species, they are called 'sharks', unless otherwise stated.

    6 The term "shark catchers" refers to countries, territories and other political entities reporting shark catch to FAO.

[^4]:    The Red List assessments are from Fields et al. 2017; several have since been updated - see Table 1.

[^5]:    ${ }^{7}$ Defined as "taking, hunting, fishing, capturing, harassing, deliberate killing, or attempting to engage in any such conduct."
    ${ }^{8}$ Lawson and Fordham (2019) examined the legislation of 83 CMS Parties that are a range State for at least one Appendix I species. 23 Parties (28\%), including 13 EU Member States, had strict protection for all CMS Appendix I shark and ray species. An additional 28 Parties had protected some Appendix I species or had partially effective measures in place for all species in their waters.

[^6]:    10 The CCSBT has an agreed binding Resolution to Align CCSBT's Ecologically Related Species measures with those of other tuna RFMOs. It is annually updated according to relevant adopted 'ERS Measures' which refers to measures relating to ecologically related species in force in the IOTC, WCPFC and ICCAT. It applies to all registered vessels of the Members and Cooperating NonMembers authorised to fish for Southern Bluefin Tuna.

[^7]:    11 http://www.fao.org/fishery/topic/14908/en.

[^8]:    ${ }^{12}$ The term "shark catchers" refers to countries, territories and other political entities reporting shark catch to FAO.

[^9]:    * Amended at the $15^{\text {th }}, 16^{\text {th }}, 17^{\text {th }}$ and $18^{\text {th }}$ meetings of the Conference of the Parties.

    1 For the purposes of this Resolution, the term "shark" is taken to include all species of sharks, skates, rays and chimaeras, in alignment with the Food and Agriculture Organization (FAO) International Plan of Action for the Conservation and Management of Sharks (IPOA- Sharks).

[^10]:    1 For the purposes of these Decisions, the term "shark" is taken to include all species of sharks, skates, rays and chimaeras, in alignment with the Food and Agriculture Organization (FAO) International Plan of Action for the Conservation and Management of Sharks (IPOA-Sharks).

